### NO. 23-10994

## UNITED STATES COURT OF APPEALS FOR THE FIFTH CIRCUIT

# SPECTRUM WT; BARRETT BRIGHT; and LAUREN STOVALL,

# Plaintiffs-Appellants,

v.

WALTER WENDLER; DR. CHRISTOPHER THOMAS; JOHN SHARP; ROBERT L. ALBRITTON; JAMES R. BROOKS; JAY GRAHAM; TIM LEACH; BILL MAHOMES; ELAINE MENDOZA; MICHAEL J. PLANK; CLIFF THOMAS; DEMETRIUS L. HARRELL, JR.; and MICHAEL A. HERNANDEZ, III, Defendants-Appellees.

# APPELLANTS' OPPOSED MOTION FOR INJUNCTION PENDING APPEAL

# Expedited Consideration Requested by February 29, 2024

On Appeal from the United States District Court for the Northern District of Texas, Civil Action No. 2:23-CV-48 Hon. Matthew J. Kacsmaryk Presiding

JT Morris	Adam Steinbaugh
Counsel of Record	Jeffrey D. Zeman
Conor T. Fitzpatrick	FOUNDATION FOR INDIVIDUAL
FOUNDATION FOR INDIVIDUAL	RIGHTS AND EXPRESSION
RIGHTS AND EXPRESSION	510 Walnut St.
700 Pennsylvania Ave. S.E.,	Suite 900
Suite 340	Philadelphia, PA. 19106
Washington, D.C. 20003	Tel: (215) 717-3473
Tel: (215) 717-3473	adam@thefire.org
jt.morris@thefire.org	jeff.zeman@thefire.org
conor.fitz patrick @the fire.org	

Attorneys for Plaintiffs-Appellants

#### **CERTIFICATE OF INTERESTED PARTIES**

The cause number and style of the case is No. 23-10994, *Spectrum WT v. Wendler* (USDC Civ. No. 2:23-CV-48, Northern District of Texas).

The undersigned counsel of record certifies that the following listed persons or entities described in the fourth sentence of Rule 28.2.1 have an interest in the outcome of this case. These representations are made in order that the judges of this Court may evaluate possible disqualification or recusal.

### **Plaintiffs-Appellants**

Spectrum WT Barrett Bright Lauren Stovall

### **Attorneys for Plaintiffs-Appellants**

JT Morris Conor T. Fitzpatrick Foundation for Individual Rights and Expression 700 Pennsylvania Ave. SE, Suite 340 Washington, DC 20003

Adam Steinbaugh Jeffrey Daniel Zeman Foundation for Individual Rights and Expression 510 Walnut St., Suite 900 Philadelphia, PA 19106

#### **Defendants-Appellees**

Dr. Walter Wendler Dr. Christopher Thomas John Sharp Robert L. Albritton James R. Brooks Jay Graham Michael A. Hernandez, III Tim Leach Bill Mahomes Elaine Mendoza Michael J. Plank Cliff Thomas Demetrius L. Harrell, Jr.

### **Attorneys for Defendants-Appellees**

Allison Marie Collins Joseph N. Mazzara Heather Lee Dyer Charles Kenneth Eldred Amy S. Hilton Christopher D. Hilton Drew Anne Beglau Monroe David Bryant, Jr. Munera A-Fuhaid Zachery Berg Office of the Attorney General of Texas P.O. Box 12548 Capitol Station Austin, TX 78711

### **Other Interested Parties**

West Texas A&M University Texas A&M University System

### Amici Curiae

Secular Student Alliance American Civil Liberties Union of Texas Equality Texas SMU Dedman School of Law First Amendment Clinic

## Attorney for Amicus Curiae Secular Student Alliance

Samuel T. Grover Freedom From Religion Foundation, Inc. P.O. Box 750 Madison, Wisconsin 53701

# <u>Attorneys for Amici Curiae American Civil Liberties Union</u> <u>of Texas and Equality Texas</u>

Brian Klosterboer Chloe Kempf Thomas Buser-Clancy Adriana Piñon American Civil Liberties Union Foundation of Texas P.O. Box 8306 Houston, TX 77288

## <u>Attorneys for Amicus Curiae Southern Methodist</u> <u>University Dedman School of Law First Amendment Clinic</u>

Peter Steffensen SMU Dedman School of Law First Amendment Clinic P.O. Box 750116 Dallas, TX 75275-0116

Thomas S. Leatherbury Thomas S. Leatherbury Law, PLLC Cumberland Hill School Building 1901 North Akard Street Dallas, TX 75201-2305

Respectfully,

<u>/s/ JT Morris</u> JT Morris *Counsel of Record for Plaintiffs-Appellants* 

# TABLE OF CONTENTS

TAI	BLE O	F AUTHORITIESii	ii
INT	RODU	UCTION AND NATURE OF EXIGENCY	1
BA	CKGR	OUND	3
Spe	ctrum	WT has a message to share	3
Wes		as A&M opens Legacy Hall to students and the public for ressive activities.	4
Spe		WT's first drag show meets the university's criteria, but sident Wendler cancels it and bans all drag shows	5
Plai	intiffs	sue to stop Defendants' First Amendment violations	<b>5</b>
Spe	ctrum	WT plans a March 2024 drag show at Legacy Hall	6
Wer	ndler d	defends the drag ban in the media and the courts	7
The	distri	ct court declines to expedite relief pending appeal	7
AR	GUME	INT	8
I.	The	First Amendment Protects Plaintiffs' Drag Shows	9
	A.	The First Amendment protects stage performance of all kinds.	9
	В.	Because Plaintiffs' drag shows are inherently expressive, the First Amendment protects them	1
	C.	The context of Plaintiffs' PG-13 drag shows underscores why they are protected expression	4
	D.	<i>Rumsfeld v. FAIR</i> does not weaken First Amendment protection for drag shows	6
	E.	First Amendment protection for drag performance is just as robust at public universities	7

II.	Plair	use the First Amendment Protects Drag Performance, ntiffs Are Likely to Succeed on the Merits of Their eal	19
	A.	The drag show ban is an unconstitutional prior restraint.	
	В.	Defendants are engaging in viewpoint discrimination	21
	C.	Excluding Plaintiffs' drag show from campus public forums violates the First Amendment	22
	D.	Defendants cannot meet strict scrutiny	23
III.		ntiffs Will Suffer Irreparable Harm Absent Immediate ef.	26
IV.	The	Public Interest Favors an Injunction Pending Appeal	26
V.	Plair	ntiffs Request a Ruling by February 29, 2024	27
CON	CLUS	SION	27
CER	TIFIC	CATE OF CONFERENCE	29
CER	TIFIC	CATE OF SERVICE	29
CER	TIFIC	CATE OF COMPLIANCE	30

# TABLE OF AUTHORITIES

# Cases

Barnes v. Glen Theatre, Inc., 501 U.S. 560 (1991)
Bethel Sch. Dist. No. 403 v. Fraser, 478 U.S. 675 (1986)
Brown v. Entm't Merchs. Ass'n, 564 U.S. 786 (2010) 10, 13
Canady v. Bossier Par. Sch. Bd., 240 F.3d 437 (5th Cir. 2001)
Christian Legal Soc. v. Martinez, 561 U.S. 661 (2010)
<i>Christian Legal Soc'y v. Walker</i> , 453 F.3d 853 (7th Cir. 2006)
Clark v. Cmty. for Creative Non-Violence, 468 U.S. 288 (1984)
Cohen v. California, 403 U.S. 15 (1971)
<i>Elrod v. Burns</i> , 427 U.S. 347 (1976)
Fort Lauderdale Food Not Bombs v. City of Fort Lauderdale, 901 F.3d 1235 (11th Cir. 2018)
<i>Friends of Georges, Inc. v. Mulroy,</i> _ F. Supp. 3d _, 2023 WL 3790583 (W.D. Tenn. June 2, 2023) 10
Gay Student Svcs. v. Texas A&M Univ., 737 F.2d 1317 (5th Cir. 1984)
<i>HM FlaORL, LLC v. Griffin,</i> _ F. Supp. 3d _, 2023 WL 4157542 (M.D. Fla. June 23, 2023) 10

Holloman ex rel. Holloman v. Harland, 370 F.3d 1252 (11th Cir. 2004)
Hurley v. Irish-Am. Gay, Lesbian & Bisexual Grp., 515 U.S. 557 (1995) 11, 12
Imperial Sovereign Ct. of Mont. v. Knudsen, _ F. Supp. 3d _, 2023 WL 6794043 (D. Mont. Oct. 13, 2023) 10
Iota Xi Chapter of Sigma Chi Fraternity v. George Mason Univ., 993 F.2d 386 (4th Cir. 1993)
<i>Justice for All v. Faulkner</i> , 410 F.3d 760 (5th Cir. 2005)
Kennedy v. Bremerton Sch. Dist., 142 S. Ct. 2407 (2022)
Martin v. Parrish, 805 F.2d 583 (5th Cir. 1986)
Masterpiece Cakeshop, Ltd. v. Colo. C.R. Comm'n, 584 U.S. 617 (2018)
Matal v. Tam, 582 U.S. 218 (2017)
<i>McCauley v. Univ. of the V.I.</i> , 618 F.3d 232 (3d Cir. 2010)
<i>McCoy v. La. State Bd. of Educ.</i> , 332 F.2d 915 (5th Cir. 1964)
Neb. Press. Ass'n v. Stuart, 427 U.S. 539 (1976)
Norma Kristie, Inc. v. City of Oklahoma City, 572 F. Supp. 88 (W.D. Okla. 1983)
Papish v. Bd. of Curators of the Univ. of Mo.,         410 U.S. 667 (1973)

U.S. v. Playboy Ent. Grp., 529 U.S. 803 (2000)
Reed v. Town of Gilbert, Ariz., 576 U.S. 155 (2015) 19, 23, 24
Robinson v. Hunt County, 921 F.3d 440 (5th Cir. 2019)
Roman Cath. Diocese of Brooklyn v. Cuomo, 592 U.S. 14 (2020)
Schad v. Borough of Mount Ephraim, 452 U.S. 61 (1981) 10, 17
Se. Promotions v. Conrad, 420 U.S. 546 (1975)
<i>Shuttlesworth v. City of Birmingham,</i> 394 U.S. 147 (1969)
Speech First, Inc. v. Fenves, 979 F.3d 319 (5th Cir. 2020)
Tagami v. City of Chicago,         875 F.3d 375 (7th Cir. 2017)         15
<i>Texas v. Johnson,</i> 491 U.S. 397 (1989) <i>passim</i>
United States v. Schwimmer, 279 U.S. 644 (1929)
Widmar v. Vincent 454 U.S. 263 (1981)
Zalewska v. County of Sullivan, 316 F.3d 314 (2d Cir. 2003)
Statutes
28 U.S.C. § 1657(a)

ex. Educ. Code § 51.9315(g)	4
Cules	
ed. R. App. P. 8(a)(2)	1, 8
th Cir. R. 27	
th Cir. R. 27.4	1
J.D. Tex. Civ. L.R. 7.1(e)–(f)	8

Under Fed. R. App. P. 8(a)(2), 28 U.S.C. § 1657(a), and Fifth Circuit Rules 27 and 27.4, Plaintiffs-Appellants move for an injunction pending appeal, and request a ruling by **February 29, 2024**. Plaintiffs moved for an injunction pending appeal in the district court on January 31, 2024. But the district court declined to expedite the motion, effectively failing to afford the relief requested. In this appeal from a denial of a preliminary injunction, Plaintiffs now seek immediate relief from this Court to protect their constitutional rights.

#### INTRODUCTION AND NATURE OF EXIGENCY

Immediate action is needed from this Court to stop government censorship at a public university campus. Before Plaintiffs even took the stage for a PG-13 charity drag show in March 2023, West Texas A&M President and Defendant Walter Wendler canceled it. In a written edict explaining his decision, Wendler banned drag performances from campus, decrying them as "artistic expression which denigrates . . . women," all while admitting the "law of the land" compelled him not to censor Plaintiffs. ROA.265–67.

In his recent brief on appeal, Wendler declared his "rejection of future drag shows." Doc. 94, Wendler Br. 32. His words confirm that

Defendants will again spurn the Constitution and cancel Plaintiffs' annual drag show set for March 22, 2024, in a campus venue open to students and the public. All because Wendler thinks the performance's message will "demean" and "mock[]" others. ROA.265–67.

But as the Supreme Court reminded us, even with "[s]peech that demeans . . . the proudest boast of our free speech jurisprudence is that we protect the freedom to express 'the thought that we hate." *Matal v. Tam*, 582 U.S. 218, 246 (2017) (plurality opinion) (quoting *United States v. Schwimmer*, 279 U.S. 644, 655 (1929) (Holmes, J., dissenting)). The Supreme Court upheld that formative constitutional principle when striking down a viewpoint-driven prior restraint over a stage performance that the First Amendment squarely protects. *Se. Promotions, Ltd. v. Conrad*, 420 U.S. 546, 549–52 (1975). And this Court upheld that principle when striking down a viewpoint-driven prior restraint that public university censors imposed on a student group. *Gay Student Servs. v. Texas A&M Univ.*, 737 F.2d 1317, 1325 (5th Cir. 1984).

The Court should uphold that principle here, too, and grant an injunction pending appeal against Defendants' viewpoint- and contentbased prior restraint on their protected stage performance. Plaintiffs are likely to prevail on their appeal. The district court erred in denying Plaintiffs a preliminary injunction and concluding that drag shows stage performances no less expressive under the Constitution than ballets or concertos—lack First Amendment protection.

Swift relief is critical. This Court has enjoined school officials pending appeal before, when a delay would effectively deny university students their "constitutional rights for another school term or longer." *McCoy v. La. State Bd. of Educ.*, 332 F.2d 915, 917 (5th Cir. 1964). The Court should do that here, so that Defendants cannot deny Plaintiffs' First Amendment right to take the stage next month.

Plaintiffs ask the Court to enjoin Defendants, pending appeal, from denying Plaintiffs' use of campus facilities, including Legacy Hall, based on the content, viewpoint, or message of Plaintiffs' planned March 22, 2024 drag show performance.

#### BACKGROUND

### Spectrum WT has a message to share.

Spectrum WT is a recognized student organization at West Texas A&M focused on "rais[ing] awareness of the LGBT+ community" and "promot[ing] diversity, support, and acceptance on campus and in the

surrounding community." ROA.215 ¶¶ 10–11. To spread its message, it hosts events, like proms, movie nights, and discussions about LGBTQ+ history. ROA.216 ¶ 13. Plaintiff Barrett Bright is a senior at West Texas A&M and Spectrum WT's President. ROA.216 ¶ 14.

# West Texas A&M opens Legacy Hall to students and the public for expressive activities.

West Texas A&M policy, meeting Texas law, prohibits "deny[ing] [a student] organization any benefit generally available to other student organizations" because of the "political, religious, philosophical, ideological, or academic viewpoint expressed by the organization or of any expressive activities of the organization." ROA.340; Tex. Educ. Code § 51.9315(g). One of those benefits is reserving university facilities for events. ROA.220–21 ¶¶ 28, 32–34. The facilities include Legacy Hall, a performance venue that both student organizations and the public have regularly used for expressive activity—including drag shows, beauty pageants for men and women, singing competitions, concerts, and dances. ROA.220–21 ¶¶ 33–34, 40.

### Spectrum WT's first drag show meets the university's criteria, but President Wendler cancels it and bans all drag shows.

In November 2022, Spectrum WT reserved Legacy Hall for its first annual PG-13 drag show, with ticket proceeds to benefit an LGBTQ+ suicide prevention charity. ROA.229–31 ¶¶ 74, 85–86, 91–93. University staff supported Spectrum WT's efforts throughout the facility request process, helping it navigate the steps to move forward with the drag show. ROA.230–33 ¶¶ 86–94, 99–100. Spectrum WT received "Tentative Confirmation" for its event on February 27, 2023, and was prepared to complete the final steps to hold the event. ROA.230–33 ¶¶ 91, 99–101.

On March 20—just 11 days before the show—President Wendler canceled it. ROA.233–34 ¶ 105; ROA.265–67. Wendler published an edict proclaiming that "West Texas A&M will not host a drag show." ROA.265. Declaring that a "harmless drag show" was "[n]ot possible," Wendler decried drag as a "demeaning" and "divisive" form of "slapstick sideshow" used to "stereotype," and "mock[]" "womanhood." ROA.265–67.

### Plaintiffs sue to stop Defendants' First Amendment violations.

On March 24, 2023, Plaintiffs sued to enjoin Defendants' ban. ROA.16. Plaintiffs also moved for a temporary restraining order and preliminary injunction. ROA.126–27. As the March 31 show date neared without a TRO ruling, Plaintiffs made the difficult decision to move the event off-campus so their charity show could go on. ROA.236 ¶¶ 122–126.

### Spectrum WT plans a March 2024 drag show at Legacy Hall.

Almost a year ago, Spectrum WT applied to hold a second annual drag show on March 22, 2024. Ex. A, Decl. of Barrett Bright ("Bright Decl."), ¶ 17. Just like the 2023 performance, Spectrum WT is planning a PG-13 performance in Legacy Hall and it is meeting the requirements to perform at the campus venue. *Id.* ¶¶ 17–28.

Seeking to prevent Defendants from imperiling the upcoming March 2024 drag show, Plaintiffs amended their complaint on April 18, 2023, ROA.212–75, and their preliminary injunction motion, two days later. ROA.281–409. The district court denied Plaintiffs' motion on September 21, 2023, effectively holding that Plaintiffs' drag shows lack First Amendment protection. ROA.849–74. It also stated it was "doubtful that Plaintiffs will suffer irreparable harm in the coming months while this issue is litigated." ROA.873.

Plaintiffs timely appealed on September 26, 2023, and moved to expedite the appeal in this Court in the hopes of securing injunctive relief before their upcoming March 22, 2024 show. Doc. 1, 12. The Court denied

the motion. Doc. 22. The merits appeal is fully briefed but has not been set for oral argument.

### Wendler defends the drag ban in the media and the courts.

After blocking Plaintiffs' 2023 drag show, President Wendler revealed in a television interview his determination to ban campus drag shows: "I wouldn't have done anything any differently." ROA.623 at 25:11–27:50. And most recently, Wendler echoed his ongoing resolve, acknowledging to this Court his "rejection of future drag shows." Doc. 94, Wendler Br. 32. Wendler claimed he and other "officials" (presumably Defendants Vice President Christopher Thomas and Chancellor John Sharp) have unfettered authority to "assess" the content of students' planned events and deny Plaintiffs' "application" to host any future event. *Id.* at 1–2, 23, 36, 39, 41.

### The district court declines to expedite relief pending appeal.

On January 31, 2024, Plaintiffs moved for an injunction pending appeal in the district court under Fed. R. Civ. P. 62(d). Ex. B. Plaintiffs informed the district court that if it did not grant relief, they would seek an injunction pending appeal in this Court by February 9, 2024. *Id*. The district court declined to expedite the motion, stating it would follow the

usual briefing timeline under local rules. Ex. C. Given the 21 days afforded Defendants to respond and the 14 days for Plaintiffs to reply, the district court likely would not rule until March 7 at the earliest. *Id.; see also* N.D. Tex. Civ. L.R. 7.1(e)–(f). That timeline would prevent Plaintiffs from seeking meaningful relief from this Court or the Supreme Court before March 22 if the district court stands by its prior decision. *See infra* Section V.

#### ARGUMENT

This Court may grant an injunction during a pending appeal when, as here, the moving party initially, but unsuccessfully, petitioned the district court for the requested relief. Fed. R. App. P. 8(a)(2).

Plaintiffs are entitled to an injunction pending appeal because they demonstrate: (1) a likelihood of success on the merits; (2) they will suffer irreparable injury if an injunction is not granted; and (3) the injunction will serve the public interest of vindicating First Amendment rights. *Roman Cath. Diocese of Brooklyn v. Cuomo*, 592 U.S. 14, 16–20 (2020) (granting an injunction pending appeal, assessing each factor, and finding "[t]here can be no question that the challenged restrictions, if enforced, will cause irreparable harm" to First Amendment freedoms).

#### I. The First Amendment Protects Plaintiffs' Drag Shows.

The Supreme Court has "long recognized" the First Amendment's "protection does not end at the spoken or written word." *Texas v. Johnson*, 491 U.S. 397, 404 (1989). As Justice Thomas explained, the First Amendment protects "a wide array of conduct that can qualify as expressive, including nude dancing, burning the American flag . . . wearing a black armband, conducting a silent sit-in, refusing to salute the American flag, and flying a plain red flag." *Masterpiece Cakeshop*, *Ltd. v. Colo. C.R. Comm'n*, 584 U.S. 617, 657 & n.1 (2018) (Thomas, J., concurring) (collecting cases). If the First Amendment protects all of that, it protects Plaintiffs' drag performance, and the district court erred holding otherwise. ROA.858–62.

# A. The First Amendment protects stage performance of all kinds.

When Americans get on stage and express themselves, the First Amendment protects it, even if it is not a government official's cup of tea. *See Se. Promotions*, 420 U.S. at 549–50 (striking down prior restraint on stage performance based on officials' personal values). That protection extends to drag performance. *E.g.*, *Norma Kristie*, *Inc. v. City of Okla*. *City*, 572 F. Supp. 88, 91–92 (W.D. Okla. 1983) ("Any inequality in

aesthetic value between [a drag show] and a musical or play is a distinction without a difference.").<sup>1</sup> Like any stage performance, "[d]rag shows express a litany of emotions and purposes, from humor and pure entertainment to social commentary on gender roles." *Woodlands Pride, Inc. v. Paxton*, 2023 WL 6226113, at \*14 (S.D. Tex. Sept. 26, 2023).<sup>2</sup>

So whether one views drag performance as political commentary, high art, or slapstick entertainment, the First Amendment protects it. The Supreme Court has "long recognized that" when it comes to First Amendment protection, "it is difficult to distinguish politics from entertainment, and dangerous to try." *Brown v. Ent. Merchs. Ass'n*, 564 U.S. 786, 790 (2011). Likewise, when art meshes with "live entertainment, such as musical and dramatic works," it "fall[s] within the First Amendment guarantee." *Schad v. Borough of Mount Ephraim*, 452 U.S. 61, 65 (1981).

<sup>&</sup>lt;sup>1</sup> See also Friends of Georges, Inc. v. Mulroy, 2023 WL 3790583 (W.D. Tenn. June 2, 2023); Imperial Sovereign Ct. of Mont. v. Knudsen, 2023 WL 6794043 (D. Mont. Oct. 13, 2023); HM Fla.-ORL, LLC v. Griffin, 2023 WL 4157542 (M.D. Fla. June 23, 2023); S. Utah Drag Stars v. City of St. George, 2023 WL 4053395 (D. Utah June 16, 2023). Imperial Sovereign, Friends of Georges, and HM Fla.-ORL are on appeal.

<sup>&</sup>lt;sup>2</sup> Texas has appealed this ruling. *Woodlands Pride, Inc. v. Paxton*, No. 23-20480 (5th Cir. Oct. 3, 2023).

# B. Because Plaintiffs' drag shows are inherently expressive, the First Amendment protects them.

First Amendment protection for expressive conduct like drag performance does not turn on genre or the mode of expression but whether it is inherently expressive. *Johnson*, 491 U.S. at 406. If "conduct... is intended to be communicative" and "in context, would reasonably be understood by the viewer to be communicative," the First Amendment protects it. *Clark v. Cmty. for Creative Non-Violence*, 468 U.S. 288, 294 (1984) (citations omitted). Like any stage performance, Plaintiffs' audience understands their shows are "communicative," and that merits First Amendment protection.

Thus, Plaintiffs are likely to succeed on the merits because the district court departed from that standard in three ways. First, it held for the First Amendment to apply, expressive conduct must "obviously convey or communicate a discernable, protectable message." ROA.854. But the Supreme Court rejected that view: "[A] narrow, succinctly articulable message is not a condition of constitutional protection." *Hurley v. Irish-Am. Gay, Lesbian & Bisexual Grp.*, 515 U.S. 557, 569 (1995). Thus, even if "an observer" of Plaintiffs' drag show "may not discern that the performers' conduct communicates 'advocacy in favor of

LGBTQ+ rights," ROA.861, the First Amendment still protects Plaintiffs' drag shows, just as it protects a ballet or symphony even if some observers may not "discern" the performance's intended message.

Second, the district court concluded First Amendment expression requires an "overtly political' message." ROA.853. Not so. The Free Speech Clause protects non-political expressive conduct from nude dancing at a strip club to kneeling in prayer. *Barnes v. Glen Theatre, Inc.*, 501 U.S. 560, 566 (1991); *Kennedy v. Bremerton Sch. Dist.*, 597 U.S. 507, 523–24 (2022).

Third, citing Johnson, the district court concluded "campus protest' cases" require expressive conduct to "convey [an] 'intentional and overwhelmingly apparent' message." ROA.853 (citing cases). For one thing, neither Johnson nor the other cases it cited concerned a "campus protest," and in any event, the First Amendment is in full force at public universities. See infra Section II.E. And if an "intentional and overwhelmingly apparent message" were the standard, Hurley would not have affirmed, six years after Johnson, that the First Amendment "unquestionably" protects the abstract expression of Pollock, Schoenberg, and Carroll. Hurley, 515 U.S. at 569. What matters for First Amendment

protection is if "the reasonable person would interpret [expressive conduct] as *some* sort of message, not whether an observer would necessarily infer a *specific* message." *Holloman ex rel. Holloman v. Harland*, 370 F.3d 1252, 1270 (11th Cir. 2004) (silently raising fist during Pledge of Allegiance is expressive conduct).

Still, the district court reasoned "ballet, orchestra, paintings, sculptures," and other non-verbal expression would still be protected without *Hurley* because they "either 'convey a particularized message' or are 'works of fine art." ROA.859 n.14. But there is no constitutional difference between dancing on a stage in drag to Bruno Mars versus dancing in a tutu to Tchaikovsky. *See Brown*, 564 U.S. at 796 n.4 (explaining the difference between the "more cultured" Dante and the Mortal Kombat video game is not a "constitutional one[]").

The Founders forever divested government officials from imposing their artistic preferences on the public. *Cohen v. California*, 403 U.S. 15, 25 (1971) (the Constitution "leaves matters of taste and style so largely to the individual" because government officials "cannot make principled distinctions" between what is "palatable" or "distasteful"). Defendants are no exception.

# C. The context of Plaintiffs' PG-13 drag shows underscores why they are protected expression.

Any reasonable observer of Plaintiffs' drag show would interpret some message from the performance—as Wendler's edict shows. That is especially so considering that "in context," drag shows "would reasonably be understood by the viewer to be communicative." *Clark*, 468 U.S. at 294. Indeed, context is key when assessing First Amendment protection for expressive activity. *Johnson*, 491 U.S. at 405; *Canady v. Bossier Par. Sch. Bd.*, 240 F.3d 437, 440 (5th Cir. 2001). For instance, context separates an expressive civil rights sit-in from sitting down and a picket line from walking. *Fort Lauderdale Food Not Bombs v. City of Fort Lauderdale*, 901 F.3d 1235, 1241 (11th Cir. 2018).

To that end, the First Amendment squarely protects Plaintiffs' performance. Spectrum WT intends to communicate a message with performers wearing gender non-conforming clothes, on stage, dancing to themed music. Plaintiffs' audience would understand the performance as expressive. Plaintiffs' flyers for the event inform showgoers that it is a pro-LGBTQ+ event, by LGBTQ+ groups, in support of an LGBTQ+ charity. ROA.232 ¶ 94. Plaintiffs' performance is inherently expressive, and the context leaves no doubt.

Indeed, context highlights the district court's error in suggesting that drag shows are a mere "choice of dress." ROA.859 n.15 (citing Zalewska v. County of Sullivan, 316 F.3d 314, 320 (2d Cir. 2003)). Context separates an organized, choreographed drag show on stage under bright spotlights from choosing clothes, just as the stage distinguishes Cirque du Soleil from playing on the jungle gym at a park.

The district court also relied on a decision holding that a woman baring her breasts in public is not inherently expressive. ROA.861 (citing *Tagami v. City of Chicago*, 875 F.3d 375, 378 (7th Cir. 2017)). But in *Tagami*, no facts suggested onlookers would know the woman was using nudity to make a point. 857 F.3d at 378. Contrast that with the Supreme Court holding that nude dancing on a stage is protected expressive conduct, because live entertainment and mere public nudity are different. *City of Erie v. Pap's A.M.*, 529 U.S. 277, 289 (2000). While Plaintiffs' PG-13 show is nowhere near nude dancing (let alone unprotected obscenity), the constitutional principle applies the same: stage performance is protected expression.

# D. *Rumsfeld v. FAIR* does not weaken First Amendment protection for drag shows.

The district court held Rumsfeld v. FAIR means that "without accompanying political speech or dialogue," observers won't understand a drag show is "communicat[ing] . . . LGBTQ+ rights," rendering drag performance unprotected. ROA.860–61 & n.16. But FAIR is a compelledspeech case, not one limiting protection for expressive conduct. 547 U.S. 47, 62–65 (2006). True, the Supreme Court in FAIR noted that law schools excluding military recruiters was "expressive only because the law schools accompanied their conduct with speech explaining it." Id. at 66. But nowhere did it hold that an accompanying explanation divests inherently expressive conduct of First Amendment protection. Nor could it—an explanation often augments the message inherently expressive conduct conveys, like an inscription under a painting, or the liner notes of a music album. Johnny Cash's liner notes from At Folsom Prison did not divest his album of First Amendment protection. Nor would a painter at a gallery explaining the inspiration for their new work forfeit constitutional protection.

FAIR reaffirmed Johnson's recognition that the First Amendment protects "inherently expressive" conduct. Id. Live entertainment, music, and theatre—all intrinsic to drag shows—are inherently expressive. Schad, 452 U.S. at 65–66 (collecting cases). Getting on stage and performing *is* expression and has been since the Ancient Greeks took to the Athenian stage.

# E. First Amendment protection for drag performance is just as robust at public universities.

First Amendment protection for drag shows applies with no "less force on college campuses than in the community at large." *Healy v. James*, 408 U.S. 169, 180 (1972). The need to preserve adult college students' ability to "generate, debate, and discuss both general and specific ideas, hopes, and experiences" is why "courts must be especially vigilant against" limits on campus expression. *Speech First, Inc. v. Fenves*, 979 F.3d 319, 339 (5th Cir. 2020) (vacating denial of a preliminary injunction against university harassment policy). The Court should exercise that vigilance here and end the ongoing ban on protected expression at West Texas A&M.

The Supreme Court's holding in *Papish* is instructive. *Papish v. Bd.* of *Curators of the Univ. of Mo.*, 410 U.S. 667 (1973) (per curiam). There, campus officials sanctioned a student after she published a campus newspaper with a cartoon on the cover, "depicting policemen raping the

Statue of Liberty and the Goddess of Justice." *Id.* at 667. Rejecting the dissent's rebuke about "lewd" speech, the Court held expression "on a state university campus may not be shut off in the name alone of 'conventions of decency." *Id.* at 670. If the First Amendment protected the *Papish* cartoon, it surely protects drag shows featuring clothed performers dancing to non-profane music. ROA.229–30 ¶¶ 76–83; Ex. A, Bright Decl. ¶ 19.

The district court erred by departing from *Papish* and turning instead to *Fraser*, a case regulating minors' speech in K–12 schools. ROA.863 (citing *Bethel Sch. Dist. No. 403 v. Fraser*, 478 U.S. 675, 685 (1986)). The interests of universities and their adult students differ from elementary schools and their pupils. That's why the "teachings of *Tinker*, *Fraser*, *Hazelwood*, *Morse*, and other decisions involving speech in public elementary and high schools, cannot be taken as gospel in cases involving public universities."<sup>3</sup> *McCauley v. Univ. of the V.I.*, 618 F.3d 232, 247 (3d

<sup>&</sup>lt;sup>3</sup> This Court has once cited *Fraser* in the public college employment context, upholding discipline of a professor who cursed at and harassed his students. *Martin v. Parrish*, 805 F.2d 583, 585 (5th Cir. 1986). A narrow decision holding a university may punish an employee for hurling profanities at their students has no bearing here.

Cir. 2010). The captive audience of a K–12 classroom does not compare to a university campus's marketplace of ideas.

# II. Because the First Amendment Protects Drag Performance, Plaintiffs Are Likely to Succeed on the Merits of Their Appeal.

President Wendler's drag show ban violates the First Amendment three times over: It is a prior restraint, it discriminates based on viewpoint, and it discriminates based on content in a designated public forum. Strict scrutiny applies. *Reed v. Town of Gilbert*, 576 U.S. 155, 163 (2015). And Defendants cannot meet it.

# A. The drag show ban is an unconstitutional prior restraint.

If there were ever a compelling basis for an injunction pending appeal, it is a prior restraint, "the most serious and least tolerable infringement on First Amendment rights." *Neb. Press. Ass'n v. Stuart*, 427 U.S. 539, 559 (1976). President Wendler banned Plaintiffs' performance before they took the stage. That is a classic prior restraint, showing why Plaintiffs are likely to prevail on the merits of their appeal.

President Wendler's stance mirrors that of the censorial officials in Southeastern Promotions. 420 U.S. 546. There, a group asked to use a city-operated municipal auditorium to present the rock musical Hair. Id. at 547. The auditorium directors denied the application, reasoning the play "was not in the best interest of the community" and the board would only "allow those productions which are clean and healthful and culturally uplifting, or words to that effect." *Id.* at 549. The Supreme Court struck down the officials' censorship as an unconstitutional prior restraint. Likewise, this Court should enjoin the unlawful prior restraint barring Plaintiffs' drag shows from campus forums because Wendler finds their message "mocking" and "derisive." ROA.266.

Indeed, this Court has before struck down a prior restraint flowing from a Texas A&M system administrator's subjective views. In *Gay Student Services v. Texas A&M University*, the administrator refused to recognize an LGBT student group based on his worry the group "would attempt to convey ideas about homosexuality." 737 F.2d at 1322. That was a prior restraint, this Court explained, because the administrator "attempt[ed] to predict in advance the content and consequences" of expression. Id. at 1325 (citation omitted).

So too is Wendler's edict an unconstitutional prior restraint, as it "predict[s] in advance" Plaintiffs' expression will be "demeaning" and "inappropriate." ROA.266–67. Even more so, Defendants are

maintaining an unconstitutional prior restraint by "regulating speech contingent on the will" of President Wendler, with no governing standard (much less a constitutional one) in sight. *Chiu v. Plano Indep. Sch. Dist.*, 339 F.3d 273, 280 (5th Cir. 2003). Their ongoing ban on drag shows has no "narrow, objective, and definite standards to guide" officials and overcome the heavy presumption against prior restraints. *Shuttlesworth v. City of Birmingham*, 394 U.S. 147, 150–51 (1969) (citations omitted); *see also Se. Promotions*, 420 U.S. at 559–60 (finding the moral standards used to censor *Hair* failed *Shuttleworth*'s safeguards).

In sum, Defendants are censoring speech before it occurs based on Wendler's subjective moral judgments. That is an unconstitutional prior restraint, and the Court should enjoin it pending appeal.

#### B. Defendants are engaging in viewpoint discrimination.

President Wendler's ban on drag shows because he disagrees with their message—real or perceived—is unconstitutional viewpoint discrimination. "Official censorship based on a state actor's subjective judgment that the content of protected speech is offensive or inappropriate is viewpoint discrimination." *Robinson v. Hunt County*, 921 F.3d 440, 447 (5th Cir. 2019) (citing *Matal*, 582 U.S. at 243–44).

President Wendler's words leave no doubt: He banned drag shows because he finds their message "derisive, divisive and demoralizing misogyny, no matter the stated intent." ROA.266. That is viewpoint discrimination. *Robinson*, 921 F.3d at 447; *Iota Xi Chapter of Sigma Chi Fraternity v. George Mason Univ.*, 993 F.2d 386, 392 (4th Cir. 1993) (rejecting as unconstitutional viewpoint discrimination university's attempt to punish fraternity members for hosting an "ugly woman contest"). This Court should enjoin this viewpoint-based censorship at a public university pending appeal.

# C. Excluding Plaintiffs' drag show from campus public forums violates the First Amendment.

President Wendler's drag show ban is also unlawful content discrimination in a designated public forum. When a public university opens a space to student expressive activity, it creates a "designated public forum." See Justice for All v. Faulkner, 410 F.3d 760, 769 (5th Cir. 2005). Because West Texas A&M opens facilities like Legacy Hall to students, student organizations, and even the public for performances like theater, music, and dancing, ROA.221 ¶¶ 33–37, "the University must therefore satisfy the standard of review appropriate to contentbased exclusions." Widmar v. Vincent, 454 U.S. 263, 270 (1981). Under the First Amendment, "a government . . . has no power to restrict expression because of its message, its ideas, its subject matter, or its content" unless it satisfies strict scrutiny. *Reed*, 576 U.S. at 163 (cleaned up). A ban on drag shows is content based because it singles out a particular type of expression—drag—for "differential treatment," despite leaving similar expression, such as beauty pageants, cheerleading, and competitive dance, untouched. *Id.* at 169. And to survive strict scrutiny, Defendants "must show that [their] regulation is necessary to serve a compelling state interest and that it is narrowly drawn to achieve that end." *Widmar*, 454 U.S. at 270.<sup>4</sup> They fail to satisfy each element.

#### **D.** Defendants cannot meet strict scrutiny.

Defendants' viewpoint- and content-based ban of campus drag shows fails strict scrutiny. And *Widmar* shows why. There, the Supreme Court explained that restrictions singling out a Christian student group from facilities "available for . . . registered student groups" was subject to "the most exacting scrutiny." *Id.* at 264–65, 276. Because the university

<sup>&</sup>lt;sup>4</sup> Universities may impose content-neutral time, place, and manner restrictions on expression. Because West Texas A&M is prohibiting drag shows outright, it is content-based censorship.

unlawfully "discriminated against student groups and speakers based on their desire to use a generally open forum to engage in" protected expression, the Supreme Court concluded that the university's stated goal, "achieving greater separation of church and State," was not a compelling interest. *Id.* at 269, 277–78.

In the same way, advancing President Wendler's belief that drag shows promote "misogyny" is not a compelling state interest. ROA.266. Banning drag shows prevents no tangible harm to women. Anyone who might take offense at drag can "effectively avoid further bombardment of their sensibilities simply by averting their eyes." *Cohen*, 403 U.S. at 21. The government cannot wield its strong arm to enforce personal taste. *Id*.

Nor is Defendants' ban on drag shows narrowly tailored or the least restrictive means of furthering their goals. *See U.S. v. Playboy Ent. Grp.*, *Inc.*, 529 U.S. 803, 813 (2000) (content-based regulation must "choose[] the least restrictive means to further the articulated interest") (cleaned up). A content-based law is not narrowly tailored if it leaves untouched a significant amount of expression causing the same problem. *Reed*, 576 U.S. at 172. And Defendants have not banned music, books, or other expression from campus which might demean women. *See Iota Xi*, 993 F.2d at 393 ("[A] public university has many constitutionally permissible means to protect female and minority students" short of censorship).

Nor can Defendants' censorship rest on a supposed interest in protecting children. See ROA.854-55. Plaintiffs' planned drag shows prohibit children from attending unless accompanied by a parent. ROA.229 ¶ 80; Ex. A, Bright Decl. ¶ 19. What's more, a supposed interest in protecting minors from PG-13 drag shows also fails narrow tailoring. For example, Defendants do not prevent student organizations from holding events showing PG-13 or R-rated movies if minors are present.

While Defendants might argue *Christian Legal Society Chapter of the University of California v. Martinez* applies, it does not. *See* Doc. 94, Wendler Br. at 32 (citing 561 U.S. 661 (2010)). The student group there sought "not parity with other organizations, but a preferential exemption from [University] policy." *Id.* at 668–69. Plaintiffs simply seek equal treatment with other student groups to engage in protected expression at Legacy Hall, as the First Amendment guarantees. *Widmar*, 454 U.S. at 268.

# III. Plaintiffs Will Suffer Irreparable Harm Absent Immediate Relief.

Plaintiffs have scheduled a drag show in Legacy Hall for March 22, 2024. Ex. A, Bright Decl. ¶¶ 17–23. Without immediate relief, Plaintiff will again suffer First Amendment harm. President Wendler has signaled to the media and even to this Court that he will again impede Plaintiffs' protected expression. ROA.623 at 25:11–27:50; Doc 94, Wendler Br. at 32. The "loss of First Amendment freedoms, for even minimal periods of time, unquestionably constitutes irreparable injury" for purposes of an injunction pending appeal. *Roman Cath. Diocese*, 592 U.S. at 19 (quoting *Elrod v. Burns* 427 U.S. 347, 373 (1976)) (granting injunction pending appeal).

#### IV. The Public Interest Favors an Injunction Pending Appeal.

"[I]njunctions protecting First Amendment freedoms are always in the public interest." *Texans for Free Enter. v. Tex. Ethics Comm'n*, 732 F.3d 535, 539 (5th Cir. 2013) (citation omitted). On college campuses, "courts must be especially vigilant against assaults on speech in the Constitution's care." *Speech First*, 979 F.3d at 319. President Wendler's appeal to offensiveness is not enough to overcome the public interest in a robust First Amendment.

## V. Plaintiffs Request a Ruling by February 29, 2024.

Plaintiffs request a ruling by February 29 for two reasons. First, a merits decision is unlikely before Plaintiffs' March 22 show. Second, while Plaintiffs requested a merits decision by March 15, 2024 in their October 2023 motion to expedite, Plaintiffs require sufficient time to seek relief from the Supreme Court before the March 22 show, should the Court deny this motion.

## CONCLUSION

For these reasons, Court should enjoin Defendants, pending appeal, from denying Plaintiffs' use of campus facilities, including Legacy Hall, based on the content, viewpoint, or message of Plaintiffs' planned March 22, 2024 drag show performance.

Dated: February 9, 2024

Respectfully,

<u>/s/ JT Morris</u> JT Morris Conor T. Fitzpatrick FOUNDATION FOR INDIVIDUAL RIGHTS AND EXPRESSION 700 Pennsylvania Ave., S.E., Suite 340 Washington, D.C. 20003 Tel: (215) 717-3473 jt.morris@thefire.org conor.fitzpatrick@thefire.org Adam Steinbaugh Jeffrey D. Zeman FOUNDATION FOR INDIVIDUAL RIGHTS AND EXPRESSION 510 Walnut St., Suite 900 Philadelphia, PA. 19106 Tel: (215) 717-3473 adam@thefire.org jeff.zeman@thefire.org

Attorneys for Plaintiffs-Appellants

## **CERTIFICATE OF CONFERENCE**

On January 30, 2024 counsel for Plaintiffs-Appellants conferred with counsel for Appellees, who stated that Appellees oppose the relief requested in this Motion.

Dated: February 9, 2024

<u>/s/ JT Morris</u> JT Morris Attorney for Plaintiffs-Appellants

## **CERTIFICATE OF SERVICE**

This certifies that on February 9, 2024, in compliance with Rules 25(b) and (c) of the Federal Rules of Appellate Procedure, the undersigned served the foregoing via the Court's ECF filing system on all registered counsel of record.

<u>/s/ JT Morris</u> JT Morris Attorney for Plaintiffs-Appellants

## **CERTIFICATE OF COMPLIANCE**

This motion complies with the type-volume limitation of Fed.
 App. P. 27(d)(2)(A) and the type style requirements of Fed. R. App.
 27(d)(1)(E) because it contains 5,181 words, excluding the parts of the
 brief exempted by Fed. R. App. P. 32(f) and Local Rule 32.2.

This motion complies with the typeface requirements of Fed.
 R. App. P. 32(a)(5) and Local Rule 32.1 and the type style requirements
 because it has been prepared in proportionally spaced typeface using
 14-point Century Schoolbook font with 12-point Century Schoolbook
 font for footnotes.

Dated: February 9, 2024

<u>/s/ JT Morris</u> JT Morris Attorney for Plaintiffs-Appellants

30

# Spectrum WT, et al., v. Wendler, et al.

# **Exhibit** A

# to Appellants' Motion for Injunction Pending Appeal

# **DECLARATION OF BARRETT BRIGHT**

#### UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF TEXAS AMARILLO DIVISION

SPECTRUM WT, BARRETT BRIGHT, and LAUREN STOVALL, Plaintiffs,

Case No.: 2:23-cv-00048

v.

WALTER WENDLER, in his individual capacity and his official capacity as the President of West Texas A&M University, *et al.*,

Defendants.

DECLARATION OF BARRETT BRIGHT IN SUPPORT OF PLAINTIFFS' MOTION FOR INJUNCTION PENDING APPEAL

Under 28 U.S.C. § 1746, I, Barrett Bright, declare as follows:

1. I am over the age of 18 and have personal knowledge of the facts in this declaration.

2. I am a Plaintiff in the present case and a citizen of the United States of America.

3. I am an undergraduate student enrolled at West Texas A&M University ("West Texas A&M"). I am a civil engineering major taking a 10-credit course load to finish my degree. My academic work occupies a significant amount of my time and focus.

4. I am also the President of Spectrum WT, a plaintiff in the present case.

5. Spectrum WT is a recognized student organization in good standing at West Texas A&M. It has around 20 members who are undergraduate or graduate students enrolled at West Texas A&M. It has existed since around 2009.

6. Spectrum WT's mission is to provide a safe space for LGBTQ+ students and allies to come together, to raise awareness for the LGBTQ+ community, and to promote diversity, support, and acceptance on campus and in the surrounding community.

7. Spectrum WT sought to hold its first annual drag show in Legacy Hall at West Texas A&M on March 31, 2023. We planned our show to avoid risqué types of performances, even going so far as to require performers to avoid using music with profanity. Our show was to be held in Legacy Hall, an event space the university holds out as suitable—and frequently used—for stage performances. Because it is an enclosed venue, only people who bought tickets to see the performance would be in attendance.

8. To organize the March 2023 event, our organization followed the policies, procedures, and practices identified by West Texas A&M, including the Facility Use Request Procedure and the Campus Organizations Handbook.

9. Our March 2023 event proceeded to the "Tentative Confirmation" stage, had passed the university's risk assessment protocol, and university staff had helped us design the event flyers.

10. On March 14, 2023, a university administrator informed us our event was "scheduled and approved as 'Tentative" while waiting for the list of performers and their songs—the final step necessary to move to "Confirmed" status.

11. On March 20, 2023, President Wendler canceled the performance. I first learned that he was doing so when Vice President Christopher Thomas told me that

 $\mathbf{2}$ 

#### Case: 23-10994 Document: 114-2 Page: 5 Date Filed: 02/09/2024

President Wendler was canceling it because Wendler believed that drag shows discriminate against women.

12. That day, President Wendler distributed an email to all students, faculty, and staff pledging that there would be no drag show on the university's campus, as it was "not possible" to have a "harmless" drag show and drag shows were discriminatory.

13. West Texas A&M provides a "Campus Organizations Handbook" identifying the stages for approval of campus events. As president of a registered student organization, I am familiar with the Handbook. A true and correct copy of West Texas A&M's Campus Organizations Handbook is attached as **Exhibit 1**. This document is available on the West Texas A&M University website at https://www.wtamu.edu/\_files/docs/Campus%20Org%20Handbook.pdf.

- 14. The stages for reservation of university facilities are:
  - a. **Virtual EMS Request (HOLD):** A request to reserve a space, allowing staff to "ensure there are no other conflicting events in that space."
  - b. **Tentative Approval:** After JBK Event Services staff confirm details concerning the date, time, and audio-visual needs for the event. At this point, organizers are permitted to begin advertising the event. Tentative approval is supposed to occur within three days of a request.
  - c. **Confirmed Status:** All details have been confirmed. This is supposed to happen at least five weeks before the event.
- 15. Organizers are also required to submit a risk assessment and a risk

assessment matrix at least two weeks before the event.

#### Case: 23-10994 Document: 114-2 Page: 6 Date Filed: 02/09/2024

16. Organizers who do not wish to use the university's food vendor are required to submit a catering exemption form.

17. On April 11, 2023, I submitted a request to use the Alumni Banquet Facility for a "Buff-a-Woah Drag Show," to be held on March 22, 2024. A true and correct copy of the Virtual EMS Request is attached as **Exhibit 2**.

18. Spectrum has since renamed the event to the "Don't be a Drag, Drag Show" and changed the requested location from the ABH Dr. Hazel Kelley Wilson Banquet Hall to Legacy Hall.

19. Like the March 2023 performance that President Wendler cancelled, Spectrum WT intends that the March, 22 2024 drag show be PG-13; free of alcohol and music with profanities and closed to minors unless accompanied by a parent or guardian, chiefly to allow younger brothers or sisters to support student performers. To ensure compliance, Spectrum will check identification at the entrance to the event.

20. We are also required to submit a risk assessment and a risk assessment matrix at least two weeks before the event. I submitted the risk assessment form on January 5, 2024 and intend to submit an amended risk assessment form on January 31, 2024.

21. The risk assessment matrix is substantially similar to the one submitted for the March 2023 event, and approved by West Texas A&M's risk assessment administrators in 2023.

22. On January 5, 2024, Spectrum received an emailed response from Richard C. Smith, Assistant Vice President, Risk and Compliance, of West Texas

4

A&M University. A true and correct copy of Vice President Smith's email is attached as **Exhibit 3**.

23. Vice President Smith's email stated that the March 2024 event was at the "TENTATIVE" stage. His email indicated that West Texas A&M University "will review your request and get back to you within the next two weeks."

24. That two-week period lapsed on January 19, 2024. Risk Assessment wrote Spectrum and thanked Spectrum "for being so responsive."

25. I monitor the Student Events calendar and, although many other events have been added to the Student Events Calendar for the days and weeks after March 22, 2024, our event has not been added as of today.

26. Each participant in the March 2024 performance will be required to sign a Release Form.

27. Before the event, Spectrum intends to submit the required paperwork regarding catering.

28. Spectrum is working on designing promotional material for the event and will work with University staff to that end.

29. I am a principal student organizer of the March 22, 2024, performance. I intend to participate in it. I also know of specific other members of Spectrum WT and other students who also intend to perform. And I know of specific other members of Spectrum WT—and other students who are not members—who intend to attend the performance.

30. I believe that President Wendler will cancel the event again because:

 $\mathbf{5}$ 

- a. In his March 20, 2023, cancellation of our drag show, Wendler said that "West Texas A&M University will not host a drag show on campus" and that a "harmless drag show" was "[n]ot possible."
- b. I am aware that in a television news interview about a month after we filed this lawsuit, President Wendler said he "wouldn't have done anything differently."
- c. I am aware that President Wendler has said in his December 28, 2023, brief in the United States Court of Appeals for the Fifth Circuit that he referenced the "rejection of future drag shows," claimed that drag performances are not protected by the First Amendment, and insisted that "officials" need to screen the content of events.

31. Spectrum intends to hold the drag show because it believes that it is an effective way to express ourselves and reach others on campus. Each performance is unique, collectively celebrating the diversity of the LGBTQ+ community.

32. As a recognized student organization, cancellation of our event will harm our ability to express ourselves and to reach our intended audience. Our organization's mission seeks to promote LGTBQ+ diversity, support, and acceptance on campus. If our events cannot be held on campus, it hinders our ability for our organization and its members to reach fellow students.

33. Cancelation also deprives us of facilities that we pay for with our student fees. Each semester, each of our members pays a fee that funds the Jack B. Kelley Student Center.

34. And if President Wendler cancels our performance again, we will have lost the resources we have expended on preparing for this performance. These include the time that I and other members have spent planning the event, coordinating with other students and organizations, and preparing publicity. I declare under penalty of perjury that the foregoing is true and correct to the best of my personal knowledge.

Dated: January <u>30</u>, 2024

Barrett Bright

# Spectrum WT, et al., v. Wendler, et al.

# Exhibit 1

# to Declaration of Barrett Bright in Support of Plaintiffs' Motion for Injunction Pending Appeal

# Campus Organizations HANDBOOK

Provided by the Student Engagement and Leadership Office Jack B. Kelley Student Center, Suite 103 806.651.2313 www.wtamu.campuslabs.com

# Why Does Your Group Need to Register?

Becoming a registered campus organization is a required process at West Texas A&M University. It provides a terrific opportunity to serve the campus community, develop skills within a large group and have a good time in the process. A WTAMU registration involves privileges and responsibilities as listed below.

# Privileges

- Access to campus facilities
- Access to Campus Organization Funds (COFC)
- Support from the Office of Student Engagement and Leadership (OSEL)
- Listing in the Buff Link Directory
- Use of West Texas A&M University name to signify campus affiliation
- Involvement opportunities such as; NSO Org Fairs, Buff Branding events, Join the Herd 2.0, etc.
- Check-out equipment such as; yard games, popcorn machine, karaoke machine, etc.

# Responsibilities

- Abide by procedures and regulations pertaining to campus organizations found in the current *Student Handbook* and *Campus Organizations Handbook* and to state and federal laws
- Attend Org Rally each semester
- Re-register EVERY fall and spring semester in Buff Link by the announced deadlines
- Complete the Risk Management process EVERY spring semester

# How To Re-Register an Existing Organization

- Existing organizations **MUST** re-register every semester.
- Access your organization in Buff Link (Buff Connect > Buff Link > Sign In > click on your org icon circle on the left hand side of the page > Manage Home > click the blue Re-Registration button
  - If the above steps don't work it is possible that you don't have access to your organization because you are not listed on the current roster. You can come to the OSEL for help.
  - You will have an opportunity to update the org profile, roster (must include all members), and org profile.

- Make sure to check your email. You will receive an approval if all things were done correctly or you will receive a denial if you need to make any corrections.
- **Constitution and By-Laws.** Every campus organization must have an up-todate constitution or by-laws (cannot be older than 3 years) uploaded in BuffLink.
- Once the registration process is complete, the campus organization is eligible for all the privileges afforded to registered campus organizations at WTAMU.

## How To Register a New Organization

If there is not already an organization on campus that meets your needs, the Office of Student Engagement and Leadership can help you through the process required to create a new one.

- These are the items you will need to collect and prepare prior to registering:
  - Constitution and By-Laws. Every campus organization must have an upto-date constitution and/or by-laws. This will help in the development of a new organization and in the stability of an existing one. Important things to remember about the constitution are (1) it must be voted on and approved by the general membership, and (2) it must be uploaded into Buff Link at the time of registration and anytime it is changed. You can find a sample constitution here.
  - Secure an advisor for the organization. University regulations require each campus organization to have at least one advisor. The advisor must be a full-time faculty or staff member at WTAMU. (You will need their WT email address.)
  - Secure eight (8) WT students to be added to the organization roster. (You will need each members' WT email address.). Always, include all members on the roster.
  - Of the above members you will need to elect 4 officers: president, vice president, secretary and treasurer.
- When the above items are available you can register your new organization in Buff Link. (Buff Connect > Buff Link icon > Sign In > Organization icon (symbol of two people) > Register an Organization > Scroll down to the bottom of this page and you will see the blue Register a New Organization button)
  - Make sure to check your email. You will receive an approval if all things were done correctly or you will receive a denial if you are missing any of the pieces.
- Become familiar with WTAMU policies concerning campus organizations.
- As soon as the organization is registered, it can begin operating and meeting. A representative of the organization, preferably the president, **MUST** attend Org Rally each semester.
- The president or advisor (depending on the semester) **MUST** also complete the two step Risk Management process.
  - Online training the link is on the home page of BuffLink
  - Risk Management statement a hard copy can be pick up in the OSEL, JBK 103.

## **Advisor Selection and Responsibilities**

Current University regulations require each campus organization to have a primary advisor who is a fulltime WTAMU faculty or staff member. It is in the organization's best interest to have a secondary advisor if your primary advisor is frequently unavailable. We hope the following will help you select an advisor, as well as understand his/her function in your organization.

#### The Role of the Advisor

An advisor adds to the continuity of your organization by making sure that successive officers of the organization understand the responsibility they share with the officers, as well as explaining to the officers the policies established for campus organizations.

#### **Duties of an Advisor**

- To be aware of and have an understanding of those rules pertaining to organizations at WTAMU as well as rules and procedures governing WTAMU students.
- To be aware of liability issues (i.e. hazing, alcohol, etc.) and advise the organization to make reasonable and prudent decisions regarding these issues in planning activities.
- To attend meetings of the organization whenever possible.
- To be available to the officers and members of the organization on a regular basis for advice and consultation.
- Take all necessary trainings that are required by the state of Texas.

#### Hints for Recruiting an Advisor

- Before making a selection, keep in mind the following:
  - o Find someone who will have the time to devote to your organization.
  - o Find someone who will take the role willingly and seriously.
- When approaching your potential advisor for the first time, make certain that he/she has a clear understanding of your organization's purpose as well as what will be required of him/her in their role, duties and time commitment.
- Allow the person a reasonable length of time to consider his/her decision.
- If possible, choose someone who shares some of the same interests of your organization, and someone with which members are in contact.
- When starting a departmental club or organization, find someone in that department to be an advisor.

#### How to Work With Your Advisor

- It is best to meet with your advisor at least one day before your meetings to go over the agenda and topics to be discussed.
- Be open to suggestions and criticisms from your advisor. His/her knowledge and experience will help in solutions and organizational procedures.
- If an advisor cannot attend all your meetings, be sure to meet with him/her after the meeting to brief him/her on what happened.

## **Grade Point Release Form**

(Required only for groups that have grades checked.)

The release of student grades to other students is prohibited unless written permission is obtained from each student, as indicated on the Grade Point Release Form. Grade reports are compiled by the Office of Student Engagement and Leadership at the end of each semester. Groups submitting the Grade Point Release Form must do so by the established deadlines (Fall: December 1; Spring: May 1).

Grades will not be disclosed in any fashion unless the release section of the form is signed. Grades will only be released to the organization president, advisor and national office, as needed, to complete national reports, provide academic assistance, and recognize academic excellence. Grade reports released to organization president, advisor and national office may not be released to any other students.

# Org Rally

#### Mission

The mission of the Org Rally is to enhance the quality of campus life and provide support to campus organizations. A representative, preferably the org president, and advisor of all registered campus

organizations are encouraged to attend Org Rally. A workshop for all organizations that will be held at the beginning of each semester.

#### **Goals and Objectives**

- To provide a network for organizations to support and promote themselves and other organizations.
- To market major campus events and promote joint programming efforts among organizations.
- To provide leadership training.
- To promote community awareness.
- To increase communication flow to organizations.
- To guide and direct through the Campus Organizations Handbook

# **Reserving University Facilities**

#### reservations.wtamu.edu

Directions to make a reservation can be found on the home page once you are logged in and your name is in the top right corner.

#### **Event Process Timeline**

Virtual EMS Request (HOLD)	When you submit your reservation (starting April 1 of each academic year), it is only a request. It will remain in Virtual EMS (HOLD) status until we ensure there are no other conflicting events in that space.
Tentative	Once we receive your request, a JBK Event Services Assistants will reach out to confirm details regarding the date, time, and your A/V needs. After these have been confirmed, we will send a tentative confirmation. At this point your group is allowed to advertise the event. We prefer to move all events from hold to tentative within 3 business days of submission into the system.
Confirmed	Once all details have been confirmed for the event, the reservation will be moved into Confirmed status. We prefer this to happen five weeks prior to the event, so please be diligent in submitting your reservations a minimum of two months prior. Keep an eye on your email for updates and/or questions regarding the event.

Q
Contact Fa

#### Student Org/Department/Individual Details

Please be sure to put your organization, not your name. If you cannot select your organization, please contact us at <u>jbk@wtamu.edu</u> or 806-651-2337 to have that organization added to your account.

#### Contact

Please list two contacts, this should be you, the event organizer, and/or the Advisor, President or VP of the organization.

**REMINDER:** No glitter, confetti, helium tanks, or tape (on walls or fixtures) are allowed in WTAMU facilities.



# Posting Marketing Guidelines

#### Any University Facility

- Materials may not be racist or sexist in content; contain obscene words; promote alcohol or other drug usage or any unlawful activity; or violate University rules, Texas A&M University System policies, or local/state/federal laws.
- Your marketing, if applicable, should comply with university graphic standards and should contain the name of the sponsoring organization/department and the name, date and place of the event and contact information.
- Post your marketing, one per event, on the open bulletin board with a thumbtack (no staples, glue guns, tape, etc.). Do not post on doors, windows, ceilings, walls, etc., in any building.
- Please remove your marketing the day after the publicized event.
- Be aware of the posting guidelines in each building. Not all buildings allow you to post your marketing.
- Use this link, https://www.wtamu.edu/SEESMarketing, or click <u>here</u> for more resources and places to post your marketing.

## **University Graphics Standards**

The University's image – a sum of beliefs, ideas and impressions – is extremely important to the continued growth and development of West Texas A&M University. We want to be seen as a quality institution that emphasizes teaching, research and community service. In order to convey that image to our external constituents, we must present a unified and consistent message. To accomplish this goal, we must rely heavily on coordinated visual materials that comply with published graphics standards.

The Office of Communication and Marketing has the primary responsibility for all campus design work that uses the University seal, logo or word mark, and any printed piece that bears these University "signatures" must be cleared for publication through the Office of Communication and Marketing.

Camera-ready artwork of the University seal and logo is available at https://www.wtamu.edu/graphicstandards or click <u>here</u>.

If you would like more information or if you have questions about how you can promote and market your event, contact: Evelyn Montoya, Marketing Coordinator for Student Success and Engagement and

Jack B. Kelley Student Center, Suite 102 WTAMU Box 60775 Canyon, Texas 79016-0001 Phone: 806-651-2051 Fax: 806-651-2926 emontoya@wtamu.edu

#### Food Services/Catering

By contract, ARAMARK Food Services shall provide, or provide and serve, all food items on the WTAMU campus. Student groups are not allowed to sell or distribute any food item on the campus unless written permission has been granted by the Director of Food Services (whose office is located in the Dining Hall). The On Campus Catering Exemption Form can be found at

https://www.wtamu.edu/webres/File/Purchasing/On%20Campus%20Catering%20Exemption%20Form.pd f or click here.

Arrangements for food and beverage requirements are to be made with the Catering Manager, Michael Ives, in the Dining Hall, at 651-2707 or mives@wtamu.edu. The complete catering guide for student organizations, including menus and rates, is available from the Catering Manager.

#### **Organizational Risk Management**

It is important that leaders of all campus organizations do everything they can to minimize the possibility of accidents and injuries while planning and programming events. Advisors and officers are responsible but there are many practical, common-sense things that your organization can do to minimize the possibilities of problems arising.

There is not a substitute for good planning. If the time is taken to think through a certain event logistically from start to finish, you will discover that just a little planning will make a big difference in how things go and you could discover pitfalls which can be planned for rather than destroy your event.

All groups, for social interaction, may plan a skating party or a ski trip, go to a member's farm to ride horses or impulsively decide to take a swim. You certainly cannot anticipate everything, but just thinking about how accidents and injuries may occur will lead to some good risk management practices.

Exposure To Be F	Reviewed:							
Instructions: Step 1 - List all e Use the matrix below to asse risks. See if you can reduce th Form with your Risk Assessme	ess your activitie he probability o	s. Tally the r severity of	severity an something	d probabili g going wro	ty scores fo ng. <b>Step 5</b>	or evaluatio - Submit the	n. <b>Step 4</b> - Brai Risk Manager	nstorm methods to manage nent and Insurance Matrix
List of Activities to Occur	Associate	d Risks*		Severity		Pro	bability	Method to Manage Ris
	cal emergencies	, food poisc	oning/allerg	gens, dama	ge to WTAI	MU reputat	ion, accidents,	injuries, and/or death
**Methods to manage risks i <u>Severity</u>	0		ging for se	curity, use Risk Matrix	of administ	•	edures, and/or	use of PPE or safety devic <u>Probability</u>
	include: insuring		ging for se	curity, use Risk Matrix	of administ <b>K</b>	rative proc	edures, and/or A: Likely to	use of PPE or safety devic <u>Probability</u> occur immediately or in a
<u>Severity</u> I: May result in de II: May cause severe inj	include: insuring eath jury, major	g risk, arran	ging for se	curity, use Risk Matrix Proba B High Risk	of administ <b>k</b> ability C High Risk	D Medium Risk	edures, and/or A: Likely to	use of PPE or safety devic
<u>Severity</u> I: May result in do II: May cause severe inj property damage, signific loss, and/or result in nega	eath iury, major cant financial	g risk, arran	ging for see A High Risk High Risk	curity, use of Risk Matriz Proba High Risk High Risk	of administ ability C High Risk Medium Risk	native proc	A: Likely to period of B: Likely	use of PPE or safety devic <u>Probability</u> occur immediately or in a time (6 <months); expecte<br="">occur frequently to occur in the near future</months);>
<u>Severity</u> I: May result in do II: May cause severe inj property damage, signific	eath iury, major cant financial	s risk, arran	ging for see A High Risk High Risk Medium	curity, use of Risk Matrix Proba High Risk High Risk Medium	of administ ability C High Risk Medium Risk Medium	D Medium Risk Medium Risk Low	A: Likely to period of B: Likely months	use of PPE or safety devic <u>Probability</u> occur immediately or in a time (6 <months); expecte<br="">occur frequently to occur in the near futur – 1 year); expected to occ</months);>
<u>Severity</u> I: May result in do II: May cause severe inj property damage, signific loss, and/or result in nega	include: insuring eath jury, major ant financial itive publicity	g risk, arran Severity I	ging for sea A High Risk High Risk Medium Risk	curity, use of Risk Matriz Proba B High Risk High Risk Medium Risk	of administ ability C High Risk Medium Risk Medium Risk	D Medium Risk Medium Risk Low Risk	A: Likely to period of B: Likely months periodi	use of PPE or safety devic <u>Probability</u> occur immediately or in a time (6 <months); expecte<br="">occur frequently to occur in the near future – 1 year); expected to occ cally over a relatively sho</months);>
Severity I: May result in do II: May cause severe inj property damage, signific loss, and/or result in nega for WTAMU	eath iury, major ant financial itive publicity illness, injury,	s risk, arran Severity 1 11 111	ging for see A High Risk High Risk Medium Risk Medium	curity, use of Risk Matriz Proba B High Risk High Risk Medium Risk Medium	of administ ability C High Risk Medium Risk Medium Risk Low	D Medium Risk Medium Risk Low Risk Low	A: Likely to period of B: Likely months periodi timeframe;	use of PPE or safety device <u>Probability</u> occur immediately or in a time (6 <months); expected<br="">occur frequently to occur in the near future – 1 year); expected to occur cally over a relatively sho expected to occur over th</months);>
Severity I: May result in do II: May cause severe inj property damage, signific loss, and/or result in nega for WTAMU III: May cause a moderate i	eath iury, major ant financial itive publicity illness, injury, al loss, and/or	s risk, arran Severity I II III IV	a ging for ser A High Risk High Risk Medium Risk Medium Risk	curity, use of Risk Matrix Proba B High Risk High Risk Medium Risk Medium Risk	of administ ability C High Risk Medium Risk Medium Risk Low Risk	D Medium Risk Medium Risk Low Risk Low Risk Low Risk	A: Likely to period of B: Likely months periodi timeframe;	use of PPE or safety devic <u>Probability</u> occur immediately or in a time (6 <months); expecte<br="">occur frequently to occur in the near future – 1 year); expected to occ cally over a relatively sho</months);>
Severity I: May result in do II: May cause severe inj property damage, signific loss, and/or result in nega for WTAMU III: May cause a moderate i property damage, financia	eath iury, major cant financial itive publicity illness, injury, al loss, and/or y for WTAMU reat to safety,	risk, arran Severity I III IIV High risk a additional be the ans	A High Risk High Risk Medium Risk Medium Risk Medium Risk Medium Risk Medium Risk	curity, use of Risk Matriz Proba B High Risk High Risk Medium Risk Medium	of administ Ability C High Risk Medium Risk Low Risk Low Risk Low Risk In regarding so	D Medium Risk Medium Risk Low Risk Low Risk Low Risk Low Risk	A: Likely to period of B: Likely months periodi timeframe; C: May	use of PPE or safety device <u>Probability</u> occur immediately or in a time (6 <months); expected<br="">occur frequently to occur in the near future – 1 year); expected to occur cally over a relatively sho expected to occur over th</months);>

Form Updated 07/22/22

List of Activities to Occur	Associated Risks*	Seriousness	Probability	Method to Manage Risks**
BBQ for Private Event	Undercooked food	IV	D	Make sure all food is thoroughly cooked and kept at temperature
	Equipment catches on fire	III	D	Have fire extinguisher on site
BBQ for Open to Public Event	Undercooked food	IV	D	Have temporary food permit
				Keep all food at proper temperature
				Choose menu items that are individually wrapped
Inflatables	Injury to participants	III	С	Waivers will be signed by all participants
Dunk Tank	Injury to person in tank	III	С	Waivers will be signed by person in tan
				Tank will be positioned on solid ground
	Injury to people behind tank	IV	D	Will be positioned to avoid others walking behind
Dodge Ball Tournament	Injury to participants	Ш	С	Waivers signed by all participants
Cash money will be present	Cash is stolen	IV	D	Safety cash boxes will be used
Minors will be present	Minors with no parents/guardians on site	III	С	All staff members will have background checks on fil
Minors will be present	Minors and parents/guardians on site	III	D	Parents/guardians must continually be in supervisio
5K Race	Risk of injury to participants	III	С	Waivers signed by all participants
				UPD coordinated route with clien
				Event Liability Insurance required
Alcohol Service	Alcohol consumption			Fill out the Alcohol Request Form
Non-University Event with Risk	Any risk event above or not detailed			Event Liability Insurance is required

#### Form Updated 07/22/22

#### Alcohol and Illegal Substances

Alcohol and/or illegal substances at an event can be a major cause of problems for any organization. You will be well advised to not include alcohol and/or illegal substances at your events, whether it is brought as part of the event, or by individual participants. In almost every case, alcohol and/or illegal substances can be difficult to supervise and may put student leaders in a situation over which they are responsible but have no control. The Student Handbook states: THE FOLLOWING ARE PROHIBITED: 1. ALCOHOLIC BEVERAGES a. Use, possession, sale, delivery, manufacture and/or distribution of alcoholic beverages, except in accordance with federal, state, local law. b. Being under the influence of alcohol and/or intoxication as defined by federal, state, local law.

2. ILLEGAL SUBSTANCES a. Use, possession, sale, delivery, manufacture, distribution and/or being under the influence of any narcotic, drug, and/or medicine prescribed to another person, chemical compound or other controlled substance, except in accordance with federal, state, local law. b. Possession of drug-related paraphernalia, except in accordance with federal, state, local law.

#### **Equipment Safety**

Equipment is another area where good risk management must be practiced. A careful check that equipment is in order is very important, as well as making sure participating students know how to use the equipment. All equipment, sport or non-sport, should be checked and it should be documented that participants were instructed in how to use each piece.

One way to document is by having everyone that attends a certain workshop or demonstration sign a list and make sure that list is kept in the organization's file for the remainder of the year. There may be other types of equipment that have no connection with a sport. Please remember any type of equipment your organization uses needs to be considered.

Another area where groups need to manage their risks is that which relates to products your group may sell. Baskets, which contain a variety of products, architectural or medical equipment, food or any kind of sports equipment may be a problem if someone is harmed. Your group could be held liable for selling or

giving away a faulty product. Make sure your supplier is reliable and use common sense when deciding what products with which you may want to involve your group.

#### Hazing/Harassment

Preventing hazing and sexual or racial harassment are not usually considered in the context of risk management, but your organization can suffer great consequences if hazing and harassment occur. This is something this University simply will not tolerate. Please read the section carefully. The Student Handbook states this about hazing: HAZING:

Intentional, knowing, or reckless act directed against a student by one person acting alone or by more than one person occurring on or off university premises that endangers the mental or physical health or safety of a student for the purpose of pledging or associating with, being initiated into, affiliating with, holding office in, seeking and/or maintaining membership in any organization or program whose membership consists of students. Consent and/or acquiescence by a student or students subjected to hazing is not a reasonable defense in a disciplinary proceeding. Hazing includes, but is not limited to: a. Any type of physical brutality, such as whipping, beating, using a harmful substance on the body or similar activity.

b. Any type of physical activity that subjects the student to an unreasonable risk of harm or that adversely affects the mental or physical health or safety of a student, such as sleep deprivation, exposure to the elements, confinement in a small space, or calisthenics.

c. Any activity involving consumption of a food, liquid, alcoholic beverage, drug or other substance which subjects a student to an unreasonable risk of harm or which adversely affects the mental or physical health or safety of a student.

d. Any activity that intimidates or threatens a student with ostracism, subjects a student to extreme mental stress, shame or humiliation, adversely affects the mental health or dignity of a student, or discourages a student from entering or remaining enrolled at the University, or may reasonably be expected to cause a student to leave the organization or the University rather than submit to acts described above.

e. Any activity in which a person solicits, encourages, directs, aids or attempts to aid another in engaging in hazing; intentionally, knowingly or recklessly permits hazing to occur; has firsthand knowledge of the planning of a specific hazing incident which has occurred and knowingly fails to report the incident to the VPSEES or the University Police Department. f. Any activity in which hazing is either condoned or encouraged or any action by an officer or combination of members, pledges, associates or alumni of the organization of committing or assisting in the commission of hazing. Students who are recipients and/or victims of hazing (and who have not perpetrated hazing behavior on others involved in the fact pattern for which they are reporting) and who report the activities to the VPSEES and/or the University Police Department, will not be charged with a violation of the hazing rule. NOTE: For more information on hazing see Texas Education Code, Sections 37.151-37.155 and Section 51.936 at http://www.statutes.legis.state.tx.us/?link=ED

#### Insurance

In many cases, your organization should require students to have some type of medical, accident and injury insurance. In the majority of instances, students are insured by their parents on a family plan of some sort. It is a good idea to ask students to furnish a copy of their family insurance card (proof of insurance) or purchase some sort of event insurance. The University does not carry insurance on students and cannot be responsible for medical bills or other related expenses.

#### **Student Activity Release Form**

It is important that participants are warned of any dangers inherent in an activity and that they sign a document stating that they understand this danger and will assume the responsibility for themselves. A sample form from the Office of General Counsel of the Texas A&M University System is available in the Office of Student Engagement and Leadership for use as a pattern for filling in the parts that are significant to your specific activity. This form is a legal document and should be stated as such. It is a good idea to have everyone sign it at the time they join or pay dues. It is also a good idea to have your members sign a more specific form before each event that carries some risk. This may seem like a lot of paperwork, but very important.

Only students of WTAMU should participate in your activities. If outsiders want to participate, be sure they sign any and all risk forms, too. If you allow children to participate, it is a good idea for minors to have a release from their parents and require parents be present at the event.

If your organization has questions regarding risk management or liability, please don't hesitate to contact the Office of Student Engagement and Leadership. We love to help students!

#### Houses/Lodges, Fire Safety and Equipment

Houses/Lodges, fire safety, and equipment are other areas where good risk management must be practiced. A careful check of each is very important to the overall safety of guests and users of a group's facilities and equipment. Guests and users should be made aware of any potential hazard, taught how to use certain equipment, and informed of proper fire evacuation plans. These measures are necessary to safeguard groups from potential legal action stemming from the use of their facilities or equipment. It is good practice to contact the Fire Marshall to have annual inspections of your facilities.

## West Texas A&M University Student Travel Procedures

Effective January 1, 2002 Revised December 7, 2010 Supplements System Policy 13.04 and WTAMU Rule 13.04.99.W1/SA

#### 1. GENERAL

The purpose of these procedures is to protect the health and welfare of the West Texas A&M University community by regulating travel that is undertaken by one or more students presently enrolled at the university under certain conditions.

**1.1** It is the intent of West Texas A&M University to promote safety and to encourage safe conduct when traveling to and from university activities or events. Accordingly, in addition to encouraging the use of good judgment, the university has adopted the Student Travel Rule and set out safety procedures designed to encourage safe behavior. These procedures herein apply to all who travel to an activity or event that is organized and sponsored by the university:

(1) When the travel will be (a) more than 25 miles from the University or (b) to and from Palo Duro Canyon; and

(2) When (a) attendance at the activity or event is required by a student organization properly registered at the university; or (b) the activity or event is funded by the university [including Campus Organizations/Forums Committee (COFC) funds]; or (c) travel is in a state-owned vehicle.

If Travel Is	Travel Manifest Required?	Individual Release Required?	Parental Release Required?
Less than 25 mi from campus	Optional	Optional	***
To/From Palo Duro Canyon	YES	YES	***
More than 25 mi from campus	YES	YES	***
AND the travel is			
In a state-owned vehicle	YES	YES	***
Required by a registered student organization	YES	YES	***
The responsibility of students to (1) an off-campus site where a class is meeting; (2) internship, field study, clinical or student teaching sites; or (3) service-learning activities	YES	YES	***
***Participant is under 18			YES

These procedures do not apply when students are responsible for their own transportation to

(1) an off-campus site where a class is meeting; (2) internship, field study, clinical or student teaching sites; or (3) service-learning activities.

**1.2** Traveling to and from university organized or sponsored events and activities may require the use of various modes of transportation and travel under different conditions. Each form of travel requires the student to follow common and mode-specific safety precautions. In addition to following federal and state laws that encourage safe travel, students should use sound judgment and follow the procedures set forth in this document when traveling.

**1.3** University employees who authorize students to drive state-owned vehicles for universityrelated business and activity are responsible for ensuring that the student has a valid driver's license and is approved to drive university vehicles as determined by the Office of the Vice President for Business and Finance. To be covered on the Texas A&M University System self-insured auto plan, drivers must be employed by WTAMU when driving a state-owned vehicle.

**1.4** Students traveling in university vehicles, to university organized or sponsored events and activities, must return in university vehicles, unless authorized in writing to do otherwise. Only the vice president, advisor, or department head responsible for organizing the travel may authorize travel in a vehicle other than that provided by the university.

#### 2.COMPLIANCE AND ENFORCEMENT

**2.1** Departments that encourage or require one or more students to travel to university organized and sponsored events and activities are responsible for verifying that students are aware of the procedures outlined in this document.

**2.2** Students who fail to comply with the rule and the procedures herein are subject to disciplinary action, up to and including suspension. Student organizations that violate the rule and the procedures herein also are subject to disciplinary action, up to and including suspension. University departments who fail to comply with the rule and the procedures herein are subject to losing the use of university vehicles.

#### **3. PROCEDURES**

The following procedures are established to implement the student travel rule. 3.1 Required Documentation. All required documentation must be submitted to the Director of Student Activities. The following documents should be completed 2 weeks prior to travel.

(1) Travel Manifest. All trips, including field trips, need to have a travel manifest (itinerary and participants) completed if the travel will be subject to these procedures as outlined in section 1.1. The completed travel manifest will be routed via the Office of Student Activities to:

(a) University Police Department – all group travel

(b) Department head – travel that involves field trips, organized teams or performing groups, i.e. athletic teams, university band, dance groups, vocal ensembles, etc.
(c) Business Office – travel that involves absence from work by the faculty/staff sponsor and/or university funds for payment of the travel. The manifest should be submitted with the Notification of Absence.

For those organizations or classes in which travel is a regular practice during the semester, a blanket Travel Manifest and Individual Release Forms may be submitted for the entire semester. Travel organizers may attach a list of persons participating in the travel to the Travel Manifest form.

(2) Individual Release Forms. Students must be warned of any dangers inherent in an

activity and sign a document (TAMUS Student Activity Release Form) stating that they understand these dangers and will assume the responsibility for themselves. Students under the age of eighteen (18) must have a release form signed by their parents or legal guardian.

(3) Authorization for Student Travel in Personal Vehicles Form. Students driving personal vehicles must have department head approval.

#### 3.2 Modes of Travel.

(1) Vehicles owned by the University. All employees and students must be approved by the Office of the Vice President for Business and Finance (VPBF) to operate stateowned vehicles. The criteria are available in the VPBF Office. Departments, who request a driver to operate university vehicles regardless of the distance traveled, are responsible for coordinating with the VPBF Office to obtain the driver's motor vehicle record from the Department of Public Safety.

(a) If an individual who has been approved to drive the University's vehicles receives a ticket or has restrictions or endorsements added or removed from his/her driver's license, that individual must report this change to the VPBF Office immediately. Failure to do so will result in immediate and permanent removal from the University's approved driver list. In addition, anyone having knowledge of an approved driver receiving a ticket or other status change must report it to the Office of the Vice President for Business and Finance.

(b) Travel in vans with a capacity to hold 12 passengers is the only approved mode of travel. Passenger capacity is strictly restricted to no more than ten (10) individuals, including the driver. The weight of passengers and their gear should be distributed evenly throughout the van.

(2) Privately Owned Vehicles. While traveling to and from university sponsored or organized activities and events, students using privately-owned vehicles, or any vehicle other than those owned by the university, are expected to follow the safety guidelines outlined in this procedure. Student drivers must have a valid driver's license, current motor vehicle insurance, and current state vehicle inspection. If students use their own vehicles, and/or transport other students as passengers, they should be informed, in advance, that their personal insurance will be primarily responsible for any liability that may arise from such use. Departments or advisors that authorize students to travel in privately-owned vehicles are responsible for ensuring compliance with these requirements (i.e. Authorization Form for Student Travel in Personal Vehicles).

Departments or advisors are not responsible for verifying the legitimacy of the documents the student(s) provide. The student's signature on the authorization form attests that the information is current and correct. The department or advisor needs only to collect the documents, ensure they have been filled out completely, and then submit them to the Director of Student Activities.

(3) Commercial Travel. Students traveling by commercial transportation must comply with all federal laws regulating travel and the rules of the specific carrier. This includes laws and rules regarding carry-on baggage and baggage weight restrictions.

(4) Club Sport Travel. Each member of the Club Sport will complete a TAMUS Student Activity Release Form, with participant information, at the beginning of each semester. The Club Sport coach/advisor will complete a Travel Manifest prior to each out-of-town event/competition and supply a list of participants for the given event/competition as outlined in 3.1(1) above. The coach/advisor will provide each student participant with information concerning (1) emergency notifications in case any travel-related emergency results in serious injury to the student or (2) driving directions and suggestions specific to travel.

**3.3 Safety Requirements**. Drivers and passengers must act responsibly and use sound judgment when traveling. The procedures set out below do not replace individual judgment in regard to individual safety. Drivers and passengers traveling to and from an activity or event that is subject to these procedures as outlined in section 1.1 must:

(1) When driving, obey all traffic laws and regulations, including posted speed limits and reduce driving speeds as dictated by adverse road or weather conditions.

(2) Wear seat belts at all times. The number of occupants in the vehicle will not exceed the number of seat belts and the load shall not exceed the vehicle manufacturer's recommended load capacity (see owner operating manual for specific instructions).

(3) Avoid the use of personal electronic devices (cell-phones, texting, mp3, ear-phones, etc.) while driving.

(4) Avoid driving when conditions are hazardous (this includes but is not limited to fog, heavy rain, snow or ice conditions). It may be necessary to stop the trip and check into a motel.

(5) Not consume, transport, or possess alcoholic beverages, illegal drugs, firearms or weapons.

(6) Avoid horseplay, racing, or other distracting or aggressive behavior.

(7) Bring a copy of the participant list, emergency contacts, and Travel Manifest on the trip.

**3.4 Safety Recommendations**. Drivers and passengers are encouraged to follow the safe driving practices as follows:

(1) Begin the trip well rested.

(2) Plan routes in advance, and carpool and caravan where possible.

(3) Divide the trip into segments, stopping for rest as necessary.

(4) Immediately contact the organization advisor or designated contact person upon departure and arrival if the advisor is not present on the trip.

(5) Whenever possible, carry at least one cellular telephone or other two-way communication device in each vehicle for emergency purposes. The driver should only use any communication device when the vehicle is not in motion.

(6) Establish a reasonable departure and arrival time to and from the activity or event.

(7) Limit driving time to between 6:00 a.m. and 10:00 p.m. unless otherwise approved by the organization advisor or department head.

(8) Whenever possible on extended trips, have at least one other approved University driver in the vehicle. It is recommended that drivers rotate every two hours. A passenger or second driver should ride in the front passenger seat and remain awake at all times to help the driver maintain alertness. A single driver should not exceed driving over 8 hours per day.

(9) Follow proper procedures for emergencies and when experiencing mechanical problems as outlined in the Student Organization Handbook.

**(10)** Read and become familiar with suggestions on "Staying Alert and Fit to Drive" found in the Texas Department of Public Safety's Commercial Motor Vehicle Drivers Handbook (also outlined in the Student Organization Handbook).

#### 3.5 Driver Qualifications and Training

(1) Driver Qualifications. When traveling to or from activities and events, either organized or sponsored by the university, students must possess a valid driver's license and maintain current insurance as required by state law. In order to be covered under the auto-liability protection of the Texas A&M University System, all drivers must be employed by WTAMU, acting in course and scope of employment. Students may only use private or commercially-owned vehicles with a current vehicle inspection.

(2) Driver Training. All employees and students who operate vehicles owned by the university must successfully complete mandatory van operator training provided by the Environmental Safety Office. Departments that authorize students to operate vans are responsible for ensuring compliance with this requirement.

CONTACT FOR INTERPRETATION: Director of Student Engagement and Leadership

#### **Travel Policies and Guidelines**

13.04.99.W1/SS

Approved December 7, 2001 Revised January 19, 2011 Supplements System Policy 13.04

#### 1. OVERVIEW

West Texas A&M University (WTAMU) is supportive of student activities both on and off campus, but also recognizes that the safety of its students is of utmost importance. The requirements outlined in this rule apply to student travel that is more than 25 miles from campus to an activity or event that is organized, registered, funded, or sponsored by WTAMU. Students traveling on behalf of the university must obtain prior approval through the appropriate vice president or department head.

#### 2. TRAVEL SAFETY GUIDELINES

During travel situations specified above, students must abide by the following safety guidelines.

**2.1** In accordance with state law, drivers must use seat belts and other available safety restraints and require all passengers to do likewise.

**2.2** Drivers, occupants and their luggage should not exceed the official maximum capacity of the vehicle used.

**2.3** Drivers must possess a valid state driver's license that is appropriate for the classification of vehicle being driven. Drivers must be approved by the Office of the Vice President for Business and Finance to operate state-owned vehicles. All approved drivers must be employed by WTAMU when driving a state vehicle.

**2.4** Operator fatigue should be considered when selecting drivers. On lengthy trips, alternate approved drivers should be used to avoid fatigue.

#### 3. TRAVEL SAFETY PROCEDURES

Specific procedures for student travel have been developed to augment the above requirements.

These procedures are available online or you can contact the OSEL at 806-651-2313.

## **Online Travel Manifest Instructions**

Use the following link to access the online travel manifest system: (Firefox or Chrome is preferred)

https://apps.wtamu.edu/student-travel/

(The username and password are what you normally use to sign into your computer.)

You should see the following screen:

	t Texas A&M IVERSITY™
Student	t Travel
Log out	Procedures Home Search Approve Releases Incomplete Manifest Report
Release fo	orm
You have a relea	ease form on file (submitted 8/30/2018: click here to view). Would you like to submit an updated release form
Travel mar	nifests
Start a new trave	rel manifest.
Lists of tra	avelers
Create a new list	st of travelers.

### STEP 1 - Release Form:

- If you do not already have a release form online, you will need to do one. Release forms are good for 2 years, so you may or may not need to submit a new one depending on the last time you traveled. '*Submit a release form*' will appear under the RELEASE FORM section if you don't have a current release form on file.
- Each person traveling will need to go online (using the same link from above), and submit a release form online.
- They need to identify themselves with a specific group so they will need to check the box of the group. (Ex. Rogers LEAD, BSM, etc.)
- You will not be able to complete the manifest until every person has completed a Release Form.
- Any outside travelers (non-WTAMU) will have to complete a paper release form signed and then uploaded to the manifest.

#### STEP 2 – Lists of Travelers:

- Click on 'Create a new list of travelers.'
- You should then see the following:

# **Student Travel**

Log out Procedures Home Search Approve Releases Incomplete Manifest Report

# Traveling Hippies: Spread cheer conference (2/28/2019 - 3/3/2019)

* What would you like to do? Add a traveler to this manifest
Add a traveler to this manifest
* Type of traveler
* Buffalo Gold Card number
* First name
* Last name
Update traveler list

- You will be making two lists: 1-advisors (non-Student) and 2-students. Will submit from this screen twice.
- Make the name of the list specific for each list.
  - Example List 1: TH Advisors 2019
  - Example List 2: TH Students 2019
- You will input the following information for each person traveling.
  - First and Last Name
  - o Buff ID
- Please create a list that includes every person that might have the possibility of traveling.
  - You can always remove people from the manifest. You cannot add to the manifest.
  - o If you do not include everyone in the list, you may have to recreate the list.
- Once you have created the lists, you will see them listed (ex. Track and Field):
  - The type of list is in black.

# Lists of travelers

Create a new list of travelers.

- <u>LEAD WT</u> (students)
- Office of Student Engagement and Leadership (students)
- <u>RA PALO DURO</u> (students)
- Rogers LEAD WT Orientation (advisors)

#### STEP 3 - Travel Manifest

- From the Student Travel Homepage, click on 'Start a New Travel Manifest'
- You should then see the following at the top of the page:

# **Student Travel**

Log ou	Procedures	<u>Home</u>	Search	Approve Releases	Incomplete Manifest Report
Manifest					
* Name of trav	el group	s list		\$)	
* Please provi	de the name of	your trave	el group		
* Purpose of t	onference	]			
3	CAMU student tr				
Number of W	CAMU staff/facul	ty adviso	r travelers		
Number of no	n-WTAMU trave	lers			
Yes	esting COFC fu	Inding			
Transportat	on one traveler trav	veling by	plane?		
Yes 🛊	one traveler trav		-		
TI Traveling			ase identii	fy the driver(s) BY NA	ME
<ul><li>Purpose</li><li>Number</li><li>Number</li></ul>	e of trip: Be spec	ific. Exan ending: Th advisors: 1	nple: <i>Sprea</i> is number This numbe	are traveling with. ading cheer conference will need to be precise er will need to be preci accordingly.	9.
Transport	tion				
	travelers traveling		dents and W	TAMU faculty/staff advisors	(exclude non-WTAMU
	travelers traveling	-	-	TAMU faculty/staff advisors	(exclude non-WTAMU
	travelers traveling			TAMU faculty/staff advisors	(exclude non-WTAMU
		-		ered public carrier (bus, r TAMU faculty/staff advisors	
	,				

* Is at least	one traveler tr	aveling by n	on-WTAMU	vehicle?
Yes 🛊				

- \* If traveling by non-WTAMU vehicle, please identify the driver(s) BY NAME
- \* Is at least one traveler traveling by chartered/nonchartered public carrier (bus, rental car, etc.)?

-Departure from WTAMU

\* Date of departure
02/28/2019 Select the date MM/DD/YYYY

\* Time of departure 12:00pm examples: 11:30am, 2pm

-Return to WTAMU-

- \* Date of arrival back at WTAMU 03/03/2019 Select the date MM/DD/YYYY
- \* Estimated time of arrival back at WTAMU 6:00pm examples: 11:30am, 2pm

The email address at which you wish to receive notifications about this manifest

dwebber@wtamu.edu

Save and continue

- In this section, you will need to provide the total number of travelers in the correct mode of travel.
  - This number must match the numbers you provided earlier.
  - If you choose charter, including rental vehicles, you will need to provide the charter company name.
- Departure and Return from WTAMU: Select the date and provide a time.
- The time format must match the example, including 'am' or 'pm'
- The email address box will automatically fill with your email address.
- Save and Continue

The page will continue on with your Travel Manifest created, but not complete:

# Student Travel Manifest #2620

Log out Procedures Home Search Approve Releases Incomplete Manifest Report Create a duplicate of this manifest

Traveling Hippies: Spread cheer conference (02/28/2019 - 03/03/2019)

#### This manifest is incomplete

Incomplete tasks

- You must identify at least one destination
- Student travelers: indicated 3, identified 0
- Advisor travelers: indicated 1, identified 0
- Non-WTAMU travelers: indicated 1, identified 0
- You have indicated travel by non-WTAMU vehicle, but you have not completed a non-WTAMU vehicle authorization

#### Update this manifest

- Add a destination
- Edit the traveler list for this manifest
- Add a non-WTAMU vehicle authorization
- Edit this manifest
- DELETE this manifest

Manifest detail

- From the home screen, choose the manifest you are working on (will be listed under Travel Manifests)
- The screen will look similar to (Student Travel Screen):

You will notice at this point the section 'Manifest Status':

- Listed will be items that are not complete and will prevent the manifest from being submitted.
  - Any item listed in red, will need completed before the manifest can be submitted.
    - Once the item is corrected, it will turn green.
- You want everything to turn GREEN!! Start with the destination, and work through each of the required sections.
- The most common items you will see listed are:
  - o Not all the travelers listed will have a current release form online.
  - The number of travelers on the traveler list does not match the number indicated by the person preparing the manifest (as seen above).
  - Select add destination.

#### STEP 4- Destination

You will need to add the destination(s) of your travel

• If you have multiple destinations along the trip, you may add more than one.

The screen will look like:

# **Student Travel**

Log out Procedures Home Search Approve Releases Incomplete Manifest Report

# Traveling Hippies: Spread cheer conference (2/28/2019 - 3/3/2019)

\* Destination

- \* Does any part of your stay at this destination involve travel outside the United States?
- \* Staying in accommodations?

Select one... \$

-Arrival-

\* Date of arrival at destination

Select the date MM/DD/YYYY

\* Estimated time of arrival at destination examples: 11:30am, 2pm

-Departure-

\* Date departing this destination

Select the date MM/DD/YYYY

\* Estimated time departing this destination

examples: 11:30am, 2pm

Save

- Provide the details of your destination:
  - Destination: ex. Tarleton Stephenville, TX
  - Organization has been to this same location in the past two years?
    - You will need to select yes or no.
  - Staying in Accommodation: will need specific details:
    - Name of Hotel (or private residence)
    - Address of Hotel
    - Phone Number of Hotel

- Date and Time of arrival of your Destination (time must match the form given in the example)
- Date and Time of departure of your Destination (time must match the form given in the example)
- Save: will take you back to the Student Travel Screen

STEP 5 – Traveler List

- From the Student Travel screen, choose 'Edit the Traveler List for this Manifest'.
- The screen will look like:

# **Student Travel**

Log out Procedures Home Search Approve Releases Incomplete Manifest Report

# Traveling Hippies: Spread cheer conference (2/28/2019 - 3/3/2019)

* What would you like to do? Add a traveler to this manifest
Add a traveler to this manifest
* Type of traveler
Select one \$
* Buffalo Gold Card number
* First name
* Last name
Update traveler list

- From the drop down, *'copy a traveler list into this* manifest': You will do this twice, for both the Advisor list and Student list.
- Update traveler list
- Once they are attached, you will be able to go in and remove anyone from the manifest, but it will not remove from the original travel list.
  - Remember, you cannot add to the travel list from here. Once they are removed, they are removed from the manifest only.
  - $\circ$   $\;$  You are given the option to add a single traveler to the manifest.

#### Step 6: Non-Authorized WTAMU vehicle (Personal Transportation)

- If you selected your mode of transportation as a non-WTAMU vehicle, you will need to provide the following information:
  - Vehicle Make
  - Vehicle Model
  - o Vehicle Color
  - o Vehicle Year
  - License Plate State and Number

The screen will look like the following:

# **Student Travel**

#### **Non-WTAMU Vehicle Authorization**

#### Spirit Squad: TEST (6/18/2022 - 6/18/2022)

* Will everyone who will be driving this vehicle have a valid driver's license for the duration of this trip?
* Does the owner's auto insurance policy cover everyone who will be driving the vehicle for the duration of this trip?
* Will this vehicle have valid registration (and inspection, if applicable) for the duration of this trip?
Vehicle
* Make
* Model
* Color
* Year
* License plate state
* License plate number
Save

- Continue adding as many vehicles as needed
- Once you have added all the vehicles that will be used for transportation, you will then need to go and select which travelers will be in which vehicle.
- Scroll to the bottom of your Travel Manifest until you see the heading "Non-WTAMU vehicle authorization." This is where you should see the vehicles you have just added
- Click "edit occupant list" and select by clicking which of your already added travelers will be in that vehicle

#### INTERNATIONAL TRAVEL

If you are traveling out of the country, you will need to complete the Export Control Survey. Please submit travel manifest's at least two weeks prior to traveling, to ensure secure travel.

#### **Student Travel**

Log out Procedures Home Search Approve Releases Incomplete Manifest Report

#### Export Control Survey for Traveling Hippies: Spread cheer conference (2/28/2019-3/3/2019)

If you have questions about how to respond to this survey, please contact Janet Wood (806-651-2982, jawood@wtamu.edu) of the export control office.

\* Will you be traveling to an embargoed destination?

For current list consult the <u>Treasury Department</u>
 Will you take information or technology not widely available in the public domain or items subject to Export Control regulations?

e.g., technology: software, and information related to the design, production, testing, maintenance, operation, modification, or use of controlled items or items with military applications. This does not include basic marketing information on function or purpose; information regarding general scientific, mathematical or engineering principles commonly taught in universities; or information that is generally accessible in the public domain.

\* Will you be taking biological or hazardous material?

See Federal Select Agents and Toxins list

\* Will you take materials or equipment?

e.g., GPS, advanced laptops, software, or scientific equipment. This does not include basic/standard laptops, tablets or smartphones, and general commercial software. See Computer equipment note below.

\* Will your activities involve presenting or sharing information not available in the public domain?

See Publicly Available/Public Domain Exclusion note below.

\* Do you know or have any reason to believe that the information you will be sharing or the activities you will engage in while traveling will have a military use or will provide a military service?

e.g., Will the information you carry with you or the discussions you engage in aid in the design, development, production, or use of nuclear explosive devices, chemical/biological weapons, or missiles?

\* Will you be furnishing financial assistance or anything of value, including services to a blocked or sanctioned country, individual, or entity?
 This includes agreements performable outside the United States, payments to foreign vendors, engaging in collaborative projects/activities. See the current list of sanctioned individual or entities and the list of embargoed countries.

If you have questions contact Janet Wood, her info is listed above the questions.

#### **NON-WT Travelers**

- Non-WT travelers will have to complete and sign a hard copy of the release form and upload it to the manifest
- Click "upload the release form" highlighted in blue and upload the document from your computer.
- The same thing will need to be done for the Export control survey click "upload the survey" highlighted in purple and upload the document from your computer.
- These forms are not fillable forms you must (print, sign, and scan back into your computer) in order to upload the form.
- The ONLY person that can upload the forms for NON-WT TRAVELERS is the manifest preparer.

- . . -

External Travelers						
Traveler	Release form	Export control survey				
Sandra Bullock	release form for Sandra Bullock submitted 2/28/2019	clear				
Sanura Bullock	you need to upload the release form for Sandra Bullock	you need to upload the survey for Sandra Bullock				

# Please make sure everything is green and submitted for approval. If you are having any issues with submitting a manifest, please contact Sabrina Pugh at 651-2313.

# Money Matters

•

Campus Organizations/Forums Committee (COFC) funds some organization activities. To be eligible for these funds, the organization must be recognized by the University, be in good standing with the Office of Student Engagement and Leadership, have not received any other form of campus funding, and demonstrate the benefits of the allocation. The COFC Guidelines and Application may be obtained in the Office of Student Engagement and Leadership.

#### **Recommended Guidelines for the Management of Funds**

Most registered campus organizations at WTAMU are not funded by the University. These organizations raise money in a variety of ways, including the collection of dues, soliciting donations, and sponsoring fundraisers. Because campus organizations are registered with the University rather than functional entities of the University, the University will not be involved in the collection, deposit, or maintenance of an organization's funds beyond providing some guidelines related to sound business practice:

- Registered campus organizations should establish and maintain a checking account in the name of the organization. Organizational funds should not be mixed with the private funds of any officer or member.
  - An EIN is necessary to open a bank account. See below for instructions.
  - When establishing or renewing an account, two signatures should be required on checks.
- Debit cards are not recommended because it is possible to use a debit card and not have a proper paper trail.
- Venmo and/or cash apps are not recommended because this could cause the mixing of personal and organization funds.
- All financial obligations should be paid promptly.
- Deposits should be made promptly, and appropriate security should be maintained over any cash or checks collected.
- Receipts should be issued for any money collected by the organization.
- Balance the checkbook monthly.
- Always have a budget for each semester and stick to it! Have a budget committee to set guidelines for dues and fines and to develop the semester budget.

• It is recommended that the treasurer be required to submit monthly reports to an appropriate executive officer and/or to the advisor.

#### **Organizational Employer Identification Number**

- Complete the EIN Application that can be found at https://irs.ein-tax-idnumber.com/application/?gclid=Cj0KCQjwhqaVBhCxARIsAHK1tiNI07dOv4xmCpldTaygGKX2zW6pTbavcEQm3eY-4JOSMoFx\_ay0HAaAnnkEALw\_wcB
- 2. Fill out form completely. Here are some helpful steps:
  - Non-profit organization
  - Use the complete name of the organization no acronyms.
  - Type of Non-profit Education
  - Responsible party should be the organization advisor.
  - Closest reason for applying Banking
  - Primary Activity Other
  - Specific Products/Services Education
  - o General questions should all be No unless you are reapplying for an EIN
  - Contact the OSEL for any further questions.

#### Raffles

Per the definition below, student organizations are NOT allowed to have raffles, "opportunity to win", etc. The ONLY way to have a raffle is by collecting participants information to win a prize but no money can be collected. For example, giving away a pair of earbuds but it doesn't cost money for people to participate.

#### **Raffles What is a raffle?**

CREA defines a raffle as "the award of one or more prizes by chance at a single occasion among a single pool or group of persons who have paid or promised a thing of value for a ticket that represents a chance to win a prize."

#### **Solicitations of Private Donations**

It is important to coordinate all fundraising efforts so that the private support West Texas A&M University receives is not jeopardized. Many former students, friends, corporate executives, and foundation officials are sensitive about being approached by numerous entities representing WTAMU. As a guideline, any new fundraising effort anticipated by any group associated with the University should be coordinated through the Assistant Vice President for Philanthropy Operations, Lezlie Davis, at 651-2070.

#### Services Provided by the Office of Student Engagement & Leadership Copy Services

Each registered organization is eligible to have copies made by the OSEL (JBK 103) to copy minutes, agenda, flyers and other materials. The OSEL will provide the first 150 copies (black and white on white paper) each long semester at no charge. If an organization wants colored copies or colored paper, the organization must provide the colored paper and will be charged. The cost for copies over the 150 limit or for colored copies is .10 per copy.

#### **Program Planning Assistance**

If you need help planning an event or activity, your student consultant can offer you experienced advice. The staff can help find efficient means of publicity, budgeting, advice, less expensive means to obtain services, food services advice, and any other aspect of successful programming planning.

#### **Poster Printing Services**

Every registered organization is eligible to use the Poster Printer in the Office of Student Engagement and Leadership. The charge is \$7.00 per poster and must be paid when services are rendered.

#### **Campus Organizations Directory**

Each semester every organization is required to re-register on BuffLink. When the re-registration is complete then your organization is added back to the BuffLink directory. The purpose of this directory is

to have an updated listing of all campus organizations, their presidents and advisors. This is available to all potential and current students. It may be viewed by going to <u>www.wtamu.edu</u> > click on Student Life > Student Orgs

#### **Check-out Items**

Registered organizations are able to check out miscellaneous items from the OSEL free of charge unless the items are not returned or they are returned damaged. Here is a short list of items that we have but if you don't see what you need contact the OSEL at 806-651-2313 to inquire if we have what you need.

- Table cloths
- Bose speaker
- Yard games
- Popcorn machine
- Miscellaneous decorations

# Exhibit 2

# to Declaration of Barrett Bright in Support of Plaintiffs' Motion for Injunction Pending Appeal

From: jbk@wtamu.edu Sent: Tuesday, April 11, 2023 8:07 PM To: Barrett Bright Subject: Reservation #137158 Submitted - "Buff-a-Woah Drag Show" - Your request has been received and will be processed soon.

Reservation No.: 137158 Student Org/Department/Individual: Spectrum WT

Туре	Date	Start	End	Building	Room	Event	Status
New	4/26/2023 Wed	<sup>3</sup> 12:30 PM	10:30 PM	ABH	ABH Dr. Hazel Kelley Wilson Banquet Hall	Buff-a-Woah Drag Show	Virtual EMS Request (Hold)

# Exhibit 3

# to Declaration of Barrett Bright in Support of Plaintiffs' Motion for Injunction Pending Appeal

From: University Risk Assessment Process Sent: Friday, January 5, 2024 4:56 PM To: Barrett Bright Subject: Risk Assessment at WTAMU - TENTATIVE

Barrett Bright,

Thank you for submitting your request for risk assessment at West Texas A&M University. Currently, your event/activity is **TENTATIVE**. The University will review your request and get back to you within the next two weeks.

NOTE: Your request is not approved until you receive a confirmation email from the Risk Management office with "APPROVED" in the subject line.

If you have any further questions about your request and/or need to clarify your responses, simply reply to this email.

Thank you,

Richard C. Smith Assistant Vice President, Risk and Compliance (806) 651-2740 rcsmith@wtamu.edu

Recipient Data: Time Finished: 2024-01-05 16:54:38 CST IP: \_\_\_\_\_\_\_ResponselD: R\_7dl9lVO06evvOgx Link to View Results: <u>Click Here</u> URL to View Results: <u>https://wtamuuw.sjc1.qualtrics.com/apps/single-response-reports/reports/v5rBs-rpA-3DjCusa-</u> A2eXZDtJ2zU102xITBg5swjd%2ESUrVX7q7v8jNU6vLI29CBjk7qZzdT4MR4p9ACaeJ%2EYdjcV5rav% 2ECMTlf5z6Ygy1j6wc3GUsoXtMzcLt7lwl%2EwLMRBWb0AxXZMvbH-dgRmUl2vEKv93nLFS2eIgHsJIMmKwK XwHjjqBoLQfmT7G9JHyRPIV8e-e6m4wOX8SvEII5X6JM4NKnPPdAPWq9xYwHuMQz9XW0Jx3eEXUT4ORtfZW6j-MbSAuJjKAfutVhz3kpdUNWyOd8WOOvQdv4FyJRNmJEKhxyGz0w%2E7oAx63afL9sIpB%2EYDGockMdBBkXr-dA

#### **Response Summary:**

Please provide event information below:\* designates required field Date of Request: 1/5/2024 Person Requesting Approval\* Barrett Bright Title\* President of Spectrum Sponsoring Organization / Department: (*if applicable*) Spectrum Phone (xxx-xxx-xxxx)\* Email\* b Goute @buffs.wtamu.edu Organization's Advisor(*if applicable*) Kristina Drumheller

Does your Advisor know about the event and the risk(s) involved? Yes

Please provide the event information below: \* designates required field Date of Event\* March 22nd Event Start Time\* 12:30pm Event Name\* *No acronyms or abbreviations please* Don't be a Drag, Drag Show Estimated Attendance\* 100 Description of Event\* *Describe in detail the planned activities that will take place during the event (e.g. sports, running games, dancing, live music, jump houses, fire pits, etc.)* Spectrum is hosting a charity drag show in order to raise donations for The Trevor Project. Student and local performers will perform lip-sync dance performances on stage in costumes. Non-alcol

*dancing, live music, jump houses, fire pits, etc.)* Spectrum is hosting a charity drag show in order to raise donations for The Trevor Project. Student and local performers will perform lip-sync dance performances on stage in costumes. Non-alcoholic mocktail drinks will be served to the audience as an additional fundraiser. All participants and attendees are required to be over the age of eighteen, and this policy will be enforced by checking IDs at the door.

Event End Time\* 11:30pm Age Range of Participates\* 18+ Event Location(s)\* Legacy Hall Reservation # (if applicable) 137159

Will food be served at your event/activity?

Yes

What type of food will be served? mocktails

Will alcohol be served at your event/activity? No

Will money be present at your event/activity? Yes

How will the money be secured? In a lockbox, secured through card purchases as well.

Does this event/activity require a contract to be signed by the organization? No

Does this event/activity, as currently planned, present a risk of damage to property? No

Does the event/activity, as currently planned, present more than an everyday risk of physical inj... Yes

Please explain what risk exists to participants AND what steps are being taken to mitigate those... the activity of dancing comes with the risk of injury, to negate this, performers will be practicing before hand.

Are minors (individuals less than 18 years of age) specifically invited to attend the event/activ... No

Does the event include any inherently dangerous activity? Examples might be: Fire, pyrotechnics... No

Does this event/activity pose a risk of embarrassment, humiliation, coercion, physical assault, o... Yes

Please explain the risk to participants AND what steps are being taken to mitigate those risks. as with any kind of performance, there is a risk of embarrassment on stage. The steps to mitigate this risk will be the practicing as mentioned before.

This event will be insured by which of the following: None

Please attach the completed Hazard Matrix. This needs to be provided with each risk assessment s... <u>https://wtamuuw.az1.qualtrics.com/WRQualtricsControlPanel/File.php?F=F\_2VF1avHNofJfNpU</u>

Are any of the activities the event contemplates specifically excluded from coverage by the terms... No

Is this event/activity co-sponsored?

Does this event/activity require waivers to be signed by participants? No

It is the responsibility of the group/organization to ensure that the use of University facilitie... https://wtamuuw.az1.qualtrics.com/WRQualtricsControlPanel/File.php?F=F\_xAijmlg2NBjYEwN

# **Exhibit B**

# to Appellants' Motion for Injunction Pending Appeal

### UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF TEXAS AMARILLO DIVISION

SPECTRUM WT, et al., Plaintiffs,

v.

Case No.: 2:23-cv-00048-Z

Hon. Matthew J. Kacsmaryk

WALTER WENDLER, et al.,

Defendants.

Expedited Ruling Requested by February 9, 2024

## PLAINTIFFS' OPPOSED RULE 62(d) MOTION FOR INJUNCTION PENDING APPEAL

Under Fed. R. Civ. P. 62(d) and Fed. R. App. P. 8(a)(1), Plaintiffs Spectrum

WT, Barrett Bright, and Lauren Stovall ("Plaintiffs") respectfully move the Court for

the following injunction pending appeal:

- a. Defendants Walter Wendler, Christopher Thomas, John Sharp ("Defendants"), and their employees, agents, servants, officers, and persons in concert with Defendants, are enjoined from denying Plaintiffs use of campus facilities, including Legacy Hall, on the basis of the anticipated content or viewpoint of Plaintiffs' planned March 22, 2024 drag show performance.
- b. Defendants, and their employees, agents, servants, officers, and persons in concert with Defendants, are enjoined from enforcing any of the viewpoint- and content-discriminatory prohibitions on expressive activity contained in President Walter Wendler's March 20, 2023 email titled "A Harmless Drag Show? No Such Thing," when making West Texas A&M University facilities or spaces available to Plaintiffs or other student organizations.

1. As explained in the accompanying brief in support, Plaintiffs satisfy

each factor for an injunction against public officials pending appeal: (1) they are likely

to succeed on the merits of their claims under the First Amendment; (2) continued

#### Case: 23-10994 Document: 114-2 Page: 41 Date Filed: 02/09/2024 Case 2:23-cv-00048-Z Document 82 Filed 01/31/24 Page 2 of 4 PageID 1041

violation of their First Amendment rights is an irreparable injury; and (3) an injunction will serve the public interest. *See Roman Cath. Diocese of Brooklyn v. Cuomo*, 592 U.S. 14, 16–20 (2020) (analyzing the factors)

2. While the Court concluded in its September 2023 order denying

Plaintiffs' amended motion for a preliminary injunction (now on appeal) that Plaintiffs' March 2024 performance was too far away to show irreparable harm (ECF 59 at 25), that is no longer the case. Plaintiffs' performance is less than two months away, and Defendants have given every sign that they will once again prevent Plaintiffs from exercising their First Amendment rights and taking the stage. Plaintiffs, who are undergraduate college students, require relief well in advance of their performance so they can adequately ticket, advertise, and prepare for the event.

3. Accordingly, Plaintiffs ask this Court to issue an injunction pending appeal. Plaintiffs further respectfully request the Court to expedite consideration of this motion for resolution by February 9, 2024. The parties extensively briefed Plaintiffs' motion for a preliminary injunction, and that same standard applies to a motion for an injunction pending appeal. *Roman Cath. Diocese*, 592 U.S. at 16–20. Given the ongoing irreparable harm to Plaintiffs' rights, Plaintiffs intend to seek an injunction pending appeal from the Court of Appeals by Friday, February 9, 2024.

4. A proposed order is attached.

Dated: January 31, 2024

Respectfully submitted,

<u>/s/ JT Morris</u> JT Morris TX Bar No. 24094444 Conor T. Fitzpatrick\*

2

MI Bar No. P78981 Foundation for Individual Rights and Expression 700 Pennsylvania Ave., SE; Ste. 340 Washington, DC 20003 Tel: (215) 717-3473 Fax: (267) 573-3073 jt.morris@thefire.org conor.fitzpatrick@thefire.org

Adam B. Steinbaugh\* CA Bar No. 304829 Jeffrey D. Zeman\* MI Bar No. P76610 Foundation for Individual Rights and Expression 510 Walnut St.; Ste. 900 Philadelphia, PA 19106 Tel: (215) 717-3473 Fax: (267) 573-3073 adam@thefire.org jeff.zeman@thefire.org

\* Admitted Pro Hac Vice

**Counsel for Plaintiffs** 

### **CERTIFICATE OF CONFERENCE**

Under Local Rule 7.1, I certify that on January 30, 2024, I conferred about this

motion by email with counsel for Defendant Wendler and counsel for Defendants

Sharp and Thomas. They stated Defendants oppose this motion.

<u>/s/ JT Morris</u> JT Morris Foundation for Individual Rights and Expression

### **CERTIFICATE OF SERVICE**

I hereby certify that on January 31, 2024, a true and correct copy of the

foregoing document was transmitted via using the CM/ECF system, which

automatically sends notice and a copy of the filing to all counsel of record.

<u>/s/ JT Morris</u>

JT Morris Foundation for Individual Rights and Expression

### UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF TEXAS AMARILLO DIVISION

SPECTRUM WT, et al.,

Plaintiffs,

v.

Case No.: 2:23-cv-00048-Z

WALTER WENDLER, et al.,

Hon. Matthew J. Kacsmaryk

Defendants.

### [PROPOSED] ORDER GRANTING MOTION FOR INJUNCTION PENDING APPEAL

Before the Court is a Motion for Injunction Pending Appeal filed by Plaintiffs Spectrum

WT, Barrett Bright, and Lauren Stovall.

Upon consideration of Plaintiffs' opposed Motion, it is hereby ORDERED that the Motion

for an Injunction Pending Appeal is GRANTED. It is futher ORDERED that:

- 1. Defendants Walter Wendler, Christopher Thomas, John Sharp ("Defendants"), and their employees, agents, servants, officers, and persons in concert with Defendants, are enjoined from denying Plaintiffs use of campus facilities, including Legacy Hall, on the basis of the anticipated content or viewpoint of Plaintiffs' planned March 22, 2024 drag show performance.
- 2. Defendants, and their employees, agents, servants, officers, and persons in concert with Defendants, are enjoined from enforcing any of the viewpoint- and content-discriminatory prohibitions on expressive activity contained in President Walter Wendler's March 20, 2023 email titled "A Harmless Drag Show? No Such Thing," when making West Texas A&M University facilities or spaces available to Plaintiffs or other student organizations.
- 3. Plaintiffs are not required to post a bond for this injunction.

### SO ORDERED.

February \_\_\_\_\_, 2024

MATTHEW J. KACSMARYK UNITED STATES DISTRICT JUDGE

# **Exhibit** C

# to Appellants' Motion for Injunction Pending Appeal

Case: 23-10994 Document: 114-2 Page: 46 Date Filed: 02/09/2024 Case 2:23-cv-00048-Z Document 85 Filed 02/05/24 Page 1 of 1 PageID 1122

### IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF TEXAS AMARILLO DIVISION

SPECTRUM WT, et al.,

Plaintiffs,

v.

2:23-CV-048-Z

WALTER WENDLER, et al.,

Defendants.

#### NOTICE

On January 31, 2024, Plaintiffs moved for an injunction pending appeal ("Plaintiffs' Motion") (ECF No. 82). And they further requested that the Court "expedite consideration of this motion for resolution by February 9, 2024." *Id.* at 2. Defendants oppose the motion and its request for expedited consideration. ECF No. 84.

Pursuant to the Northern District of Texas's Local Civil Rule 7.1(e), "[a] response and brief to an opposed motion must be filed *within 21 days* from the date the motion is filed." (emphasis added). That is a longstanding norm and the Court declines to alter it here. Accordingly, Defendants shall respond to Plaintiffs' Motion **on or before February 21, 2024**.

The Court issues notice accordingly.

February 5, 2024

MAM acsural

MATTHEW J. KACSMARYK UNITED STATES DISTRICT JUDGE